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ABSTRACT

This report presents a summary of activities, findings, and recommendations from Phase I of a project to improve the effectiveness of academic health science libraries and their provision of information services. The objectives for Phase I of the project are given: (1) to identify academic health science library requirements in the areas of planning, performance measures, and management information systems; (2) to analyze the Annual Statistics database in light of these requirements; (3) to develop draft performance measures, service roles, and planning models; (4) to conduct a workshop to inform the membership of the Association of Academic Health Science Library Directors (AAHSLD) on the status of the project, as well as to inform them on the components of the planning process; and (5) to task the remaining phases of the project. The main body of the report provides a brief introduction to the project, an overview of the method, key findings and conclusions, and a proposed tasking and budget for remaining project phases. Twenty key recommendations cover strategic planning, vision statements and performance measurement, data management, and improved education for management and evaluation. The seven appendices, which make up the major part of the final report, contain detailed reports on data collection activities, the findings, and recommendations.
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A NEW STRATEGIC DIRECTION FOR THE AAHSLD ANNUAL STATISTICS

PLANNING, SERVICE ROLES, PERFORMANCE MEASURES, AND MANAGEMENT INFORMATION SYSTEMS FOR ACADEMIC HEALTH SCIENCE LIBRARIES:

FINAL REPORT FOR PHASE I

Prepared for:

Association of Academic Health Science Library Directors

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A NEW STRATEGIC DIRECTION FOR THE AAHSLD ANNUAL STATISTICS

PLANNING, SERVICE ROLES, PERFORMANCE MEASURES, AND MANAGEMENT INFORMATION SYSTEMS FOR ACADEMIC HEALTH SCIENCE LIBRARIES:

FINAL REPORT FOR PHASE I

This report presents a summary of activities, findings, and recommendations from Phase I of the project "A New Strategic Direction for the AAHSLD Annual Statistics: Planning, Service Roles, Performance Measures, and Management Information Systems for Academic Health Science Libraries." Phase I of the project began in January, 1991 and was completed in December, 1991. The overall purpose of the project is to improve the effectiveness of academic health science libraries and their provision of information services. More specifically, the project has the objectives of:

- Producing a practical manual that integrates planning, vision/service role setting, performance measurement, and managing data
- Redesigning the AAHSLD Annual Statistics database to collect and report a range of performance measurements, and to better manage library statistics
- Educating AAHSLD member staff about the uses of strategic planning, vision/service role setting, performance measures in academic health science library decision making and in the provision of information services.

The AAHSLD Annual Statistics Editorial Board served as an advisory committee to the study team during Phase I.

The project builds upon the work reported in Challenge to Action: Planning and Evaluation Guidelines for Academic Health Sciences Libraries (Chicago: Association of Academic Health Science Library Directors and the Medical Library Association, 1987). The guidelines identified in that report recognized the need for improved strategic planning and performance assessment for academic health science libraries. The Study Team and the AAHSLD Annual Statistics Editorial Board considered the work in this report as a basis for designing the project described herewithin.

The project, as originally proposed, consisted of four phases. As the study team worked on Phase I, it became apparent that some of the tasks originally scheduled for Phase II could also be completed. Thus, this report on Phase I incorporate some of the activities originally scheduled for Phase II. The revised objectives, then, for Phase I were:

- Identify academic health science library requirements in the areas of planning, performance measures, and management information systems
- Analyze the Annual Statistics database in light of these requirements
- Develop draft performance measures, service roles, and planning models

- Conduct a workshop to inform the AAHSLD membership on the status of the project as well as to inform them on the components of the planning process
- Task the remaining phases of the project.

An underlying objective throughout Phase I was to provide a basis for obtaining additional external funding to support the completion of the project after Phase I had been completed.

The final report for Phase I includes a number of component parts. The main body of the final report provides a brief introduction to the project, an overview of the method, key findings and conclusions, and a proposed tasking and budget for remaining project phases. The literature review and assessment, Planning, Performance Measures, and Data for Decision Making: Key Sources and Issues for Academic Health Science Libraries (Information Management Consultants Services, Inc: June 15, 1991), is a 200+ page report and has been delivered separately to AAHSLD. The detailed description of data collection activities, findings, and recommendations are contained in a number of appendices. These appendices originally were distributed to the Statistics Editorial Board for review and comment; their suggestions have been incorporated in the final versions attached to this report.

THE MANAGERIAL IMPERATIVE

One of the most important challenges facing academic health science library (AHSL) managers is to improve overall effectiveness in and overall productivity of their libraries. One of the best possible strategies for meeting this challenge lies in the development of an approach that integrates strategic planning, develops vision statements and service roles, assesses the library with performance measures, and manages/relates data about each of these activities in a management information system (MIS). Such a comprehensive and integrated approach to library management is essential if AHSLs are to provide the leadership in accessing, managing, and disseminating health science information to their clients effectively in the future.

The library management process includes, minimally, identifying clientele information needs, articulating a vision of innovative library services, setting objectives to accomplish a range of library activities, and demonstrating the degree of effectiveness and efficiency with which the objectives have been accomplished and the impact of the accomplished objectives on the clientele served. This notion of management will become increasingly important as demands for new services and activities increases, resources become scarce, governing bodies demand better and more accountability for library services, and basic costs for library resources and technology increase.

Findings from Phase I of this project suggest that there is wide interest among AHSL staff to improve the management process in their libraries. Indeed, many of the study participants identified the key factors (also confirmed by the study itself) that have limited the success of AHSL management efforts:

- Limited planning efforts: for a host of reasons, many AHSLs do not have a formalized planning process or a concise and coherent plan that articulates the library's vision of itself and how it will deal with the future; there is a wide range of views as to what constitutes a "strategic plan" and what should be in such a plan

- Unclear priorities: the limited planning efforts have left many libraries trying to do all things for all people, all the time; without priorities, it is unclear which library activities and services are most important
- Limited evaluation efforts: many libraries simply do not know how well they meet user information needs, the level of productivity of staff, costs for basic types of services, the impact of the library on larger institutional goals, or the degree to which they are successfully accomplishing objectives; this situation is exacerbated by a lack of standardized and agreed upon performance measures for AHSL activities and services
- Lack of integrated management data: libraries often have inadequate management data, the data available typically stress inputs to the library rather than outputs, outcomes, or overall productivity, and the data are not easily related to each other (e.g., types of client groups that use specific services at what specific costs); there is a need for AHSLs to develop their own MIS as well as be able to better rely on the AAHSLD Annual Statistics data base
- Inadequate training and education: library managers require additional education and training in the areas of strategic planning, performance measurement, design and implementation of MIS, uses of data for decision making, and integrating the strategic planning process into the larger institutional planning process.

While other factors also contribute to managerial effectiveness, these five suggest the need for a comprehensive and integrated management approach for AHSLs, an approach not currently available.

Findings from Phase I of this study emphasize the need to go beyond the collection and production of AAHSLD statistics, to go beyond producing measures out of context of management needs and client services, and to place statistics development in a larger context of AHSL and institutional management. Strategic planning, vision statements, performance assessment, management information systems, and AAHSLD statistics gathering and use must be better coordinated and integrated if AHSLs are to better meet future challenges of health science information management.

METHODOLOGY

The first phase of the project was designed to meet a number of particular objectives. These objectives are described above. The accomplishment of the objectives required the study team to undertake a variety of data collection activities. The data collected were then analyzed to identify key themes and issues for planning activities in academic health science libraries. Following these analytic tasks, draft performance measures and vision/service roles were developed and refined and a workshop for the membership presented.

Data Collection Activities

A variety of data collection activities was undertaken in order to provide the data necessary to assure accomplishment of the objectives. Particular data collection activities undertaken during Phase I of the project were:

- A review of the literature on strategic planning, performance measurement, and uses of data for decision making in health science libraries (report issued separately)
- A review of findings from A Study of the Use of AAHSLD Annual Statistics in Member Libraries, conducted by Hert and McClure (IMCS, Inc., 1990)
- An analysis of planning documents from AAHSLD member libraries (Appendix B)
- The conducting of four focus groups, three with academic health science librarians and one with health science center administrators (Appendices C and E)
- Assessment of preliminary findings by AAHSLD November 9, 1991, workshop attendees (Appendix H).

Details on the method, data collection strategies, and findings/recommendations are contained in the summary reports included in the Appendixes.

The identification of academic health science library requirements in the areas of planning, performance measures, and management information systems was the critical first step in determining possible performance measures, planning models, and service roles that would be useful for academic health science libraries. Many of the data collection activities of Phase I were designed to illuminate these requirements.

The first data collection activity undertaken was a review of the literature on planning in health science libraries. This review indicated several important factors which influenced planning activities in medical libraries and which might have some relevance for academic health science library planning activities specifically.

A literature review provides valuable information about the general context of a given problem. It does not, however, provide evidence of what is actually occurring in particular libraries, nor does it capture what those working in particular situations feel to be the relevant issues for their planning activities. In order to flesh out the preliminary information provided by the literature review, the study team reviewed a previous study of the AAHSLD Annual Statistics, analyzed existing planning documents, and conducted several focus groups.

This project reviewed a previous study of the AAHSLD Annual Statistics which was performed by Carol A. Hert and Charles R. McClure for the Statistics Committee of the AAHSLD in May 1990 (Final report entitled: A Study of the Use of the AAHSLD Annual Statistics in Member Libraries) [available through ERIC Clearinghouse as ED 325 141]. This survey provided data on how AAHSLD members were currently using quantitative data and the Annual Statistics, possible changes which could be made to the volume so that its usefulness to members could be improved, and provided data on the current and potential use of performance measures for decision making.

Planning documents were submitted by 33 member libraries of the AAHSLD in response to a letter from the AAHSLD Executive Board. The libraries submitting plans represented a range from small to large in terms of size of institution, number of primary clients, and total number of volumes. These plans were examined specifically to determine how well they met generally agreed-upon criteria for what constitutes an effective strategic plan.

The study team also conducted four focus groups. Focus groups consist of 5-10 people possessing specific characteristics (e.g. all participants perform administrative functions in an academic health science library) who provide data of a qualitative nature in a focussed discussion. Focus groups have several valuable advantages as a data collection technique. Unlike interviews with predetermined questions, focus group discussions rely on the participants to define the topics and issues which are important to them. This process is critical when it is not clear what all the relevant issues might be. Additionally, during a focus group, participants interact with each other and that interaction leads to a greater involvement of all participants and a concentration on the participants' points of view. Having an accurate representation of real points of view is critical to the development of a planning manual which will be useful to the AAHSLD membership.

Three focus groups were held with academic health science librarians from a variety of institutions. One session was held with health science center administrators. Topics discussed at these focus group sessions covered a range of areas and were intended to explore issues related to planning, performance measurement, data management, and perceptions of the academic health science library in the larger institutional setting. Summary reports from these sessions are found in Appendices C and E.

An innovative data collection strategy included the review and assessment of preliminary project findings at the November 9, 1991 workshop. This workshop was attended by approximately 110 academic health science librarians. In addition to presenting the findings from Phase I of the project, participants meet in small groups to review and assess these findings. This assessment included a review of draft vision statements, criteria describing institutional settings, and possible AHSL performance measures. Due to workshop participant interest, the summary report was made available to AAHSLD, to provide an edited version of the results for participants. The complete report of the results from this data collection activity appear in Appendix H.

Analysis of the AAHSLD Database and Performance Measure Development

The study team developed possible performance measures for academic health science libraries. The Annual Statistics database was analyzed to determine what performance measures might be produced from already existing data. Additionally, an analysis of data from the focus groups revealed that measures which demonstrated outcomes of library services in relation to fulfillment of institutional missions are important to improvement of library planning activities. These activities have resulted in the articulation of an approach to performance measure development which is discussed in more detail in Appendix D.

Development of Vision Statements and Planning Models

Draft service roles and vision statements were also developed by the study team. The development of these vision statements were informed by a review of already existing service roles developed by the Texas Medical Center Library (with the assistance of Information Management Consultant Services, Inc.) as well as by data collected in the focus groups. These draft vision statements were presented to the AAHSLD membership during the November 9, 1991 workshop for their feedback. The draft vision statements are included as Appendix F.

The study team also worked to develop models of a planning process for AAHSLD member libraries. This effort involved a consideration of the interrelationships between vision statement development, performance measures, institutional characteristics affecting strategic planning, and the information systems used to collect, store, and analyze associated data. An initial explication of one possible model was developed and presented at the workshop.

Workshop Presentation

The final major objective of Phase I was to present a workshop to inform the AAHSLD membership of the status of the project and to focus attention on the planning process for academic health science libraries. Workshop content and structure were developed based on findings from the data collection activities. Material for the workshop was mailed to participants prior to the workshop. An overview of the material developed for the workshop and the various group exercises used at the workshop are included in Appendices F and G.

KEY RECOMMENDATIONS AND FINDINGS

The various data collection activities and the subsequent analysis which were the core of Phase I of the project resulted in a number of findings and recommendations for future action in the remaining phases of the project. These findings and recommendations can be grouped into four main categories which represent the four main objectives of the project. These categories are strategic planning, service role and performance measure development, data management, and education.

1. Strategic Planning

A. Planning efforts at the library and institutional level are not generally well developed.

The study team generally found that strategic planning activity both within the library and within the institution was scattered and still fairly undeveloped. There still appears to be a great reliance on anecdotal reports (which may be backed up with quantitative data). Planning terminology and concepts frequently mean different things at different libraries and institutions. Institutional administrators appear to not know what to ask for from libraries and are waiting for instruction.

B. Health science libraries must think strategically. Planning must focus on key issues of concern to the library and the institution.

Librarians must be able to solve problems for people in their environment. This means that they must be in the right place at the right time with the right information. This entails monitoring their environment in order to know what the problem is, the right place is, what timing will work, and what information will solve the problem. Planning must assist librarians in their monitoring efforts, helping them to understand their environments and think strategically about what to do next.

Planning must be focussed on key issues of concern to the library and the institution. For many libraries, this may mean a focus on specific issues and outcomes (such as space utilization) rather than long-term strategic positioning. A focus on specific issues and outcomes may be very important in academic health science libraries where the culture emphasizes specific outcomes in specific time frames.

C. For medical libraries to survive requires that they play a more visible role in the life of the medical center. Assistance is needed in developing strategies and techniques for gaining and retaining participation in institutional planning and management efforts.

The library and its staff need to become full partners in institutional management activities if they wish to remain a viable part of the organization. The value of the library to various institutional activities needs to be demonstrated and library staff need to become active participants in planning and management at the institutional level. Library managers need to be, and see themselves as managers within the larger institution.

The library must also change the medical center administrators' perception of "overhead," and the sense that the library, somehow, is "overhead." Participating fully within the institution brings with it the responsibility to act in a different manner, providing clear indication of the library's value to the organization. In order to accomplish this goal, quantitative measures of the library's value to the institution and the larger medical environment need to be developed.

D. Links between library service and institutional goals need to be developed.

One of the most effective ways that libraries can demonstrate their value to the larger organization is through the creation of evaluative measures which link library services to specific institutional goals. Throughout the data collection activities in Phase I of the project, a number of possible institutional missions and goals to which library services might be linked were identified. But such linkages need to be more fully explicated in the form of vision statements in order to facilitate effective library management.

E. Library staff must overcome a number of barriers to become integrated in institutional planning activities.

Library staff face several problems in becoming integrated into planning efforts including institutional barriers (e.g., committees limited to faculty participants only), lack of planning and data management skills and the lack of appropriate measurement data. Librarians frequently feel isolated from existing planning efforts in the institution for these reasons. Mechanisms need to be developed in the library's strategic planning process that integrate and link them better to institutional goals and activities.

F. The unique institutional setting of a library plays a critical role in determining the nature of planning activities.

In the focus groups, it became clear to the study team that an understanding of the institutional environment of an academic health science library is critical to understanding how strategic planning might be effective. Institutional features which may affect planning include:

- The reporting lines of the library within the institution
- The institutional culture
- Whether the institution is public or private
- Whether decision making is centralized or decentralized
- The professional background of top decision makers
- The level of available funding
- The source of funding (e.g., state, research, clinical)
- The degree of library independence from its administration
- The clientele served
- The strategic issues and priorities of the institution
- The age of the institution
- The institution's commitment to planning
- Whether the institution has single or multiple programs
- The relationship between the hospital and the medical school
- Whether the institution had 2 or 4 year programs
- Whether the institution has an urban or rural setting
- Whether the institution is research intensive or teaching oriented
- Whether the institution is centralized on one campus or distributed geographically.

The range of such factors suggest that since every organization is different to some extent, a planning manual must consider how such institutional factors affect successful planning and performance measurement, and offer suggestions for modifying planning and measurement in light of these conditions.

The study team believes that it may be possible to determine which of these factors are most important for planning activities and create a typology of institutional settings utilizing several of the factors which could be incorporated into the planning manual.

G. There is a crisis in medical school administration which adversely affects the library's ability to plan successfully.

High turnover in the medical school administration has affected the library's ability to interpret the organizational climate and then plan based on that interpretation. Such a problem may argue for the development of planning and evaluation tools and techniques which function in the short run rather than the long run. Medical school administrations have not determined, for themselves, how to measure the school's performance. This makes it exceedingly difficult for the library to develop measures of effectiveness which are tied to institutional goals. There may be a lack of adequate education and training in managerial activities on the part of institutional managers. The library might serve a valuable function in the education of institutional managers both through provision of information resources as well as through the demonstration of effective and efficient planning.

2. Vision Statements and Performance Measurement

A. The library should articulate a strategic vision to its institution but that vision should be developed in partnership with other institutional stakeholders.

Librarians and administrators stressed the need for library services to be guided by a clear vision or set of service roles for the library. That vision should be "exciting," "challenging," and able to better link the library into institutional goals. Administrators were concerned that this vision needed to be developed with input from all stakeholders. Such a process would provide a valuable foothold for library involvement in institutional planning activities.

B. New service roles should be identified for academic health science libraries.

There is a need for new visions of library activities and services. Many of these visions may need to better describe and exploit new technologies and allow remote access/use of the library. There may be a variety of ways for the library to link to institutional missions which could be encapsulated into service roles which might serve as focussed visions incorporating a number of services and activities. The draft set of vision statements which were presented at the workshop (see Appendix F) are a first effort here, but need to be more "visionary."

C. AAHSLD libraries require better measures for performance for evaluating library services—especially measures focussing on user needs and library impacts on the institution.

There is general agreement that the concern for evaluating libraries must translate into research and development related to performance measurement. The research should consider library performance in terms of meeting user information needs, library outputs, and library outcomes. Special attention should be given to developing measures that indicate the contributions and impact of the library on institutional goals and services.

D. Performance measures should be linked to particular library service roles or visions.

While it is evident that there are a range of performance measures for AHSLs, in general, there is also a need for performance measures especially appropriate for the particular needs of an individual library. One role of the AAHSLD data base is to assist in collecting and analyzing data to produce these "generic" performance measures that may be of use to all or most the AAHSLD libraries. Other performance measures, however, should be developed at a local level and will require the library to determine which data it needs, how it should best be collected, what type of a MIS should be developed, and how the MIS will best support library decision making and planning.

E. Measures should support a variety of planning activities and should provide indicators of library "quality" as well as comparisons among AAHSLD member libraries.

Traditionally, performance measures have been used by libraries to compare themselves to other similar libraries. While this purpose for performance measures is an important one, it is important not to lose sight of other uses for performance measures. Both the literature review and focus group sessions with institutional administrators suggest the need for performance measures that demonstrate the impact and contribution of the library to institutional goals. Attention to developing a strategic planning process and performance measures that integrate and link the library to the larger institutional context is essential.

3. Data Management

A. Data must be collected for a purpose; data collection must be problem-centered.

Data collection efforts need to focus on particular problems to be resolved rather than on measuring processed. In considering what data to collect, librarians should first consider what their top problems are and then consider what data will help them in thinking about and solving these problems. This suggests that a planning manual should include information on how to prioritize problems and determine what types of data might be useful in resolving them.

B. Data to be collected by AAHSLD member libraries should be stable, and accommodate a wide range of needs. However, data collection efforts also must keep up with changes in technology, the health sciences, and within the institution.

Both the current project and previous research by Hert and McClure indicated the need for measures and data collection which remains stable over time. Time series analysis is only possible when measures have remained constant over several years. This concern must be balanced with the need to provide data and corresponding performance measures which capture information about new initiatives, changing problems, new technologies, and environmental changes within the library and the institution.

C. The level of effort to collect data must be minimal, the directions for collection standardized and easy to use.

Given competing demands on staff time and resources, data collection should occur with minimal effort and procedures for collection need to be well documented. These needs are particularly important for data collected for the AAHSLD since they are used for comparative purposes. This means that AAHSLD libraries must carefully determine which data will be collected, insure that the data are collected and analyzed in a standardized manner, and that the reporting of the data is straightforward.

D. The AAHSLD database must be seen as one data source; its partner is a MIS at the local academic health science library.

The range of data collection activities, statistics, and performance measures needed by individual AAHSLD libraries cannot be met only by the AAHSLD data base. The AAHSLD data base should provide nationally relevant information, provide a basis for valid and meaningful comparisons among AAHSLD libraries, and provide data on selected, key performance measures. Individual AAHSLD libraries will need to take responsibility for the development and operation of a MIS at their library that (1) meets local planning and performance measurement needs, and (2) compliments the data in the AAHSLD data base given the library's particular data collection needs.

E. The existing AAHSLD database should be made more "performance measurement oriented" and collect only that data that is most important for identifying national trends and for making meaningful comparisons among AAHSLD libraries.

An implication of this recommendation is that probably less data should be collected for inclusion in the AAHSLD database, but those data should be carefully determined in light of (1) appropriate data to be collected locally versus nationally, (2) the data needed to produce meaningful performance measures, and (3) the data that relate best to general, or representative types of service roles. Given the resources needed, and level of support available for developing and maintaining this database, some costs and commitments might best be shifted to individual AAHSLD libraries from the AAHSLD national effort.

F. Library data management techniques appear to be evolving and being recognized as an important management activity.

From the various data collection activities as well as the workshop, it is clear that there is increased recognition of the importance of data management. The demonstration of the MIS at the workshop brought home the notion that improved data management techniques were, in fact possible and doable. Still to be accomplished, however, is a clear and straightforward set of guidelines for how data management can be best accomplished.

4. Education

A. Improved education and training in the area of planning and evaluation for academic health science library services is essential.

Underlying much of the study team's work was the concern that both library and institutional managers are unprepared for the managerial responsibilities they have to fulfill. Thus, the development of a manual for academic health science libraries should be seen in the context of educating academic health science librarians as well as simply producing a manual. The educational imperative includes an attitudinal component. Some academic health science library managers have "doubts" as to the usefulness and/or appropriateness of strategic planning, performance measurement, and data management.

B. AAHSLD, MLA, individual library directors, and others must provide a leadership stance in the development of management education and skills.

Phase I found a wide range of views and knowledge regarding strategic planning, performance measurement, MIS, and uses of data for library decision making among AAHSLD managers. Moreover, it is unclear how specific programming efforts among these key stakeholders are being coordinated to better prepare AAHSLD managers to better manage their libraries for the future. This coordinating effort, as well as the leadership and vision to organize and implement such a program could be fulfilled by AAHSLD.

TASKING

This section offers an overview of tasking and project management necessary to complete the development of the manual as outlined in the original proposal (December 20, 1990) and in light of findings from Phase I. This tasking is an overview and it is likely that the first months of the project would be spent on detailed tasking and specification of the tasks and objectives outlined in this section. Based on our experience with Phase I, we would propose that the project be completed in one final phase of two years. The nature of the work to be completed, i.e., different components closely linked to each other, argues against breaking the tasks into two or three additional phases as originally planned.

In addition to the detailed tasking that would occur in the first few months, the study team should also review and analyze the findings and documents included in the appendices of this report. Summary assessments from the workshop findings, incorporated with findings from the other findings from Phase I may help to refine and detail the tasks to be completed in the remainder of the project.

Projects

Overall, the product from the study will be an integrated management approach to planning and measurement for AAHSLD libraries, consisting of:

- A manual describing:
 - an integrated strategic planning and performance measurement process
 - a set of parent institutional types to be used in planning, evaluation, and communications decisions;
 - a process to develop vision statements with a set of example vision statements to be used in developing a library's own vision
 - a process and set of guidelines by which a library would design its own management information system (MIS)
- Guidelines for reorganizing the AAHSLD database in light of the performance measures recommended for inclusion in the manual
- Implementation of an educational program during the project to inform and educate AAHSLD librarians about the management system.

The development of these components will occur in parallel, and many specific activities will be designed to further more than one component. At the end of the project these three components will come together into an integrated system. However, the process of the project is most clearly described by addressing the following key components individually.

Strategic Planning

GOAL: to produce a manual describing an integrated planning and measurement process.

The planning process will basically follow the steps outlined at the November 9, 1991 workshop and the steps described in the evaluation of planning documents (see Appendices).

Two significant findings of Phase I were:

- The identification of the critical role of parent institutional type in library planning and evaluation, particularly in how the library communicates with its parent organization;
- The importance of vision statements and the need for AAHSLD libraries to have a process for developing their own vision statements.

The Planning task will extend upon these results and integrate them into the planning approach being described.

Objectives:

- Develop a typology of institutional settings, including the relevant dimensions on which institutions are to be distinguished, the implications of institutional type for library planning and communication with its parent institution, and a process by which a library could assess its own setting
- Develop a set of example vision statements and/or components of a vision statement, to be used by a library in developing its own vision
- Describe a process by which a library would construct its own vision statement
- Develop and describe a planning process appropriate to the AAHSLD libraries, incorporating institutional typology and vision statement development
- Test the planning process in at least three libraries of different sizes and different parent institutional types (the purpose of the test is to give immediate feedback on the developing planning process, with special attention to the most innovative and therefore untried, parts of this project: the institutional setting typology and the vision statements).
- Produce a draft manual that describes the planning process, including the assessment of institutional typology, development of a vision statement, and measurement
- Complete the manual.

Performance measures/AAHSLD database

GOAL: to develop specifications for a revised AAHSLD statistical database and report.

Objectives:

- Identify the (1) enduring and (2) current problem-based data needs of AAHSLD libraries from the AAHSLD database using
 - the sample vision statements from task I
 - the experiences of the test libraries in task I
 - the Hert/McClure assessment of the database and the AAHSLD Statistical Report
 - other information collected as a part of Phase I of the project.
- Assess the reliability of the current data in the AAHSLD database
- Test, refine, and validate the performance measures
- Develop a set of specifications for the content of the AAHSLD database -- including data elements and general data collection methods.

Management Information Systems

GOAL: develop guidelines for individual AHSL libraries to develop their own management information systems (MIS).

Objectives:

- Describe a process by which each library can assess its own needs from an MIS system -- a process that may be integrated with the planning process developed in Task 1
- Develop a description of the components of an AAHSLD MIS system -- that is, the kinds of data that an AAHSLD library should consider as candidates for an MIS system
- Integrate the MIS system development process with the planning and performance measurement process described above and include the documentation of the MIS development process in the planning manual

Education

GOAL: develop an educational program to inform and educate AAHSLD librarians about the project, to run parallel with the development of this project, and to culminate in training in the use of the manual.

Objectives:

- Provide ongoing dissemination of the project goals and progress in the AAHSLD Newsletter
- Develop informative programs about the project and its progress at MLA
- Develop educational workshops and programs about the project at the AAHSLD/AAMC annual meetings
- Train the trainers upon publication of the manual.
- Offer a workshop for AAHSLD library staff at the AAHSLD/AAMC meeting following the publication of the manual.

Overview

Tasking falls into these four categories as outlined above. Figure 1 offers a more detailed view of the key tasks with a corresponding time schedule that might be proposed to complete the project. Again, we note that additional detailed tasking is needed and would be completed during the first few months of the project in light of a careful review of Phase I findings and recommendations--as given in the appendices.

The tasking described in this section is based on the proposed budget outlined in the following section. Significant changes in the budget would require a reassessment of the tasking and level of effort dedicated to those tasks.

PROPOSED BUDGET

The budget proposed in Figure 2 assumes a two year time period to complete the project. Given the range of activities to be accomplished (see tasking above), we believe the level of effort in terms of personnel time commitment would be needed. The amount proposed does not include overhead or fringe on personnel. Depending on the funding source(s), the contracting institution, and the actual individuals doing the work, additional amounts may be required to cover these two expenses.

FIGURE 1: OVERVIEW OF TASKS

(Continued)

III. MIS

TASK	MONTH																								
	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	
Develop process for MIS development																									
Assess AAHSLD libraries in house data collection activities																									
Describe components of MIS system																									
Differentiate AAHSLD data base components from local library MIS components																									
Integrate MIS design into planning manual																									

IV. EDUCATION AND TRAINING

TASK	MONTH																							
	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24

(This schedule may not be keyed appropriately to scheduled national/regional meetings, therefore dates shown here are examples)

Design training/education program and modules (ongoing)																									
Training/update sessions at MLA		*								*															
Training/update sessions at AAHSLD/AAMC		*				*				*				*						*					
Training of trainers			*							*													*		

**FIGURE 2: BUDGET
HAS BEEN REMOVED AND IS NOT AVAILABLE**

IMPORTANCE OF COMPLETING THE PROJECT

AAHSLD has a unique opportunity to take a leadership stance for improving health sciences library effectiveness and provision of information services. An integrated approach to planning, service role selection, performance measures, and MIS has the potential to be the single most important management strategy for the 1990s. Indeed, it is a strategy that will greatly assist health science libraries to cope with uncertain futures, allocate resources more effectively, provide a rational basis for determining which types of information services are to be provided to which clientele groups, and demonstrate accountability and needs to library governing bodies.

Much has been learned during this first phase regarding the development of vision statements/ service roles, performance measures, MIS, and planning strategies in academic health science library settings. Indeed, one of the major findings from the first phase is the need for AHSLs to think in terms of a total management system that includes strategic planning, performance measurement, and management information systems. But the major challenge that remains is to link and integrate these activities into a comprehensive management approach. AAHSLD can be the catalyst to develop such a management approach.

While we can note that much has been learned during this first phase, we must also note that much research and development work remains to be done. As detailed in the appendices, a number of key research questions regarding the nature of AHSL institutional settings, defining and measuring impacts and outcomes of AHSL on the larger institution and user community, and determining how best to define and collect data appropriate for the national database (Annual Statistics) versus that appropriate for the local AHSL (to name a few), will require serious attention and investigation.

At project completion, AAHSLD will have served as the catalyst to produce a practical and innovative management manual, a program of workshops and seminars for utilizing the manual, and a redesigned Annual Statistics database and annual report. These accomplishments will provide a framework for health sciences libraries to grow and successfully meet the challenges of the 1990s. We look forward to working with AAHSLD on defining this project in greater detail and bringing it to fruition.

APPENDICES

- A. Planning, Performance Measures, and Data for Decision Making: Key Sources and Issues for Academic Health Science Libraries (submitted separately to AAHSLD)
- B. Review of Academic Health Sciences Library Planning Documents
- C. Summary and Analysis of Academic Health Science Library Focus Groups
- D. Assessment of Needs and Priorities for the AAHSLD Statistical System
- E. Summary and Analysis of Medical Center Administrators Focus Group
- F. Vision Statement Critique Exercise (used at the November 9, 1991 workshop)
- G. November 9, 1991 Workshop Schedule and Group Exercises
- H. Summary of Planning, Service Roles, Performance Measures, and MIS for Academic Health Science Libraries Workshop

**REVIEW OF ACADEMIC HEALTH SCIENCES LIBRARY
PLANNING DOCUMENTS**

**A Draft Report Prepared for
AAHSLD Editorial Board**

**By
Charles R. McClure and Nancy A. Van House**

For the Study

**A PLANNING, SERVICE ROLES, AND PERFORMANCE
MEASURES MANUAL FOR ACADEMIC HEALTH SCIENCE LIBRARIES**

September 26, 1991

Purpose of the Report

As one step in the data collection for this study, a number of existing planning documents from academic health sciences libraries were examined by the study team. These documents included mission statements, strategic plans, and statements of goals and objectives, and ranged from one-page preliminary statements to extensive 3- and 5- year planning documents.

Thirty-three planning documents were submitted in response to a letter from the Association of Academic Health Sciences Library Directors. The libraries submitting plans represented a range from small to large in terms of size of institution, number of primary clients, and total number of volumes.¹ The plans were examined specifically to determine how well they meet generally agreed-upon criteria for what constitutes an effective strategic plan.

Criteria Used to Assess Plans

The specific criteria used for evaluating the planning documents are presented in Figure 1. This list is based on various models of strategic planning and represents a generally accepted set of criteria for an effective approach. Plans were evaluated in the following broad areas:

A. Purpose and Philosophy

Does the planning document identify the library's aims in planning? Articulating aims helps to focus the planning process and enables the library to evaluate the process at the end of a cycle: were the aims met?

Describing the conceptual approach to planning also helps to underscore the library's aims, as well as explaining the ways in which goals, objectives and strategies are defined. Whatever the approach, effective strategic planning involves a commitment to staff and constituent involvement, identification of mandates from the university or other parent organization, and a specific time frame with provision for revision of the plan and the beginning of a new planning cycle at the end of this period.

FIGURE 1: CRITERIA FOR EVALUATING PLANS**A. Purpose and philosophy**

1. identifies purpose and aims of planning
2. describes conceptual approach to planning
3. commitment to staff/constituent involvement
4. identifies mandates from parent organization, state agency, etc.
5. covers a specific time period, with provision for revision and for beginning a new cycle

B. Environmental/Needs Assessment

1. planning process includes assessment
2. employs formal information collection and analysis
3. needs of user group are identified
4. internal and external environments are examined
5. library's strengths, weaknesses, opportunities, and threats are identified

C. Mission and Roles

1. planning document includes a mission statement
2. mission statement is a concise statement of library's purpose and of service roles chosen for emphasis
3. mission statement includes an expression of library's values
4. makes a distinction between primary and secondary service roles
5. selects a limited number of roles, rather than attempting to meet all needs of each user group

D. Goals, Objectives, and Strategies

1. articulates goals: long-range, broad statements describing a desired condition toward which the library will work
2. relates goals to mission and to needs assessment
3. objectives are do-able, measurable, time-limited targets contributing to goals
4. prioritizes goals and objectives and selects most important
5. selects a limited number of goals and objectives for attention during the current cycle
6. frames specific strategies (policies, programs, services, actions, decisions, or resource allocations) to achieve objectives
7. identifies and compares alternate objectives and strategies
8. arranges objectives and strategies by department or library unit

E. Strategic Nature of Plan

1. plan identifies specific strategic issues
2. goals, objectives and strategies deal with strategic issues rather than with regular, ongoing operations

FIGURE 1: CRITERIA FOR EVALUATING PLANS (CONTINUED)**F. Implementation**

1. implementation is a component of formal planning document
2. schedules tasks and responsibilities and assigns them to individuals/
groups
3. identifies resources (staff, equipment, finances, etc.) needed for
implementation
4. identifies implementation budget or discusses budgetary impacts
5. implementation includes formative evaluation

G. Evaluation

1. evaluation is a component of formal planning document
2. criteria are established by which success of activities can be assessed
3. defines specific performance measures for evaluating extent to
which the library fulfills roles, achieves goals
4. identifies impacts (outcomes) on environment
5. relates evaluation to needs assessment
6. focuses on outputs/effectiveness not inputs/efficiency

H. General Principles

1. involves assessment of users and environment
 2. alternatives are identified and compared
 3. a limited number of items for action are selected and prioritized
 4. focuses on action rather than planning
 5. targets strategic issues
 6. identifies resources needed
 7. provides for evaluation, determination of library's success in
meeting goals
-

B. Environmental/Needs Assessment

Strategic planning requires the collection and analysis of information about a library's internal environment, its external environment, and the needs of its users. Without such information, the planning process will fail to respond to important realities. Strategic planning is impossible without an understanding of the library's strengths and weaknesses, the opportunities and threats presented by its environment, and the needs of its various user groups. A variety of approaches have been developed for obtaining such information, including staff discussions, open meetings, and formal data collection (e.g. surveys).

C. Mission and Roles

A mission statement "expresses briefly and directly the library's purpose and service priorities for the current planning cycle."² It should be concise and clear. Often, the mission statement also emphasizes an organization's values, i.e. the principles that guide the organization as it pursues its mission.

Roles are profiles of service areas which a library chooses to emphasize. Each role is a shorthand way of identifying a group being served, the services being provided, and the resources needed to achieve these ends. The mission statement articulates the roles selected and builds upon them.

Developing service roles encourages a library to examine its various user groups and their needs, to anticipate future trends and needs, and to set priorities. Since no library can function equally well in all areas for all people, a limited number of roles should be chosen for emphasis, and a distinction should be made between a library's primary role and secondary roles.³

D. Goals, Objectives, and Strategies

These terms are used with a variety of meanings in different planning approaches and planning documents. They are even used interchangeably. Most approaches, however, agree that the planning process is a "funnel" that moves from broad aspirations to specific actions. In keeping with that model, the following definitions are appropriate:

Goals are long-range, broad statements that describe a desired future that the library is working towards. Goals should be related to the library's mission, to its users and environment, and to strategic issues which the library has identified. Goals phrased in terms of outcomes rather than actions will lend themselves to more effective evaluation (i.e. "Users are able to obtain timely, accurate information" rather than "The library provides timely, accurate information to its users").

Objectives are short-range and "describe the results to be achieved in a specific time period."⁴ That is, they are specific targets that the library aims to achieve, and are directly related to goals. They are not lists of activities or programs that support a goal. One example of an objective for the above goal would be "To increase the percentage of correctly answered reference questions to 95% by the end of 1991." Objectives are do-able, measurable, bound to a specific time period, and usually begin with an action verb.

Strategies are programs, approaches, or activities developed to meet a given objective. Strategies may be general rather than specific, and a given strategy can be pursued by any of a number of different actions. One strategy to meet the above objective would be to "increase the percentage of reference desk hours during which professional staff are available for reference service." This could be done by hiring additional staff, by reallocating staff responsibilities, by limiting reference hours to times when professional staff are available, etc.

It is possible to generate a number of objectives to support each goal, and a number of strategies to achieve each objective. For this reason, it is important to (1) identify and compare alternatives, selecting those which have the highest likelihood of succeeding (while balancing other factors such as risk and cost), (2) select only a limited number for implementation, and (3) prioritize those which are selected, so that the most important are pursued even if others have to be sacrificed.

E. Strategic Nature of Plan

Strategic planning is not an all-encompassing process that comprehensively details every aspect of a library's operations. Rather, it is a process which identifies specific issues that a library faces (based on its strengths and weaknesses, and opportunities/threats present in its environment) and responds to them. Bryson (1988) defines strategic planning as:⁵

a disciplined effort to produce fundamental decisions and actions that shape and guide what an organization (or other entity) is, what it does, and why it does it. At its best, strategic planning requires broad-scale information gathering, an exploration of alternatives, and an emphasis on future implications of present decisions. It can facilitate communication and participation, accommodate divergent interests and values, and foster orderly decision making and successful implementation.

Strategic planning differs from traditional long-range planning models in a number of ways.⁶

1. It relies more on identifying and resolving issues, rather than simply identifying goals and objectives and fitting them into current budget and work programs.
2. It emphasizes assessment of the environment outside and inside the organization.
3. Strategic planning generates a "vision of success" (an idealized image of the organization) and ask how it may be achieved. Strategic plans often represent qualitative changes, while long-range plans may simply project existing trends into the future.
4. Strategic planning is more action oriented.

Central to this approach is the identification of strategic issues⁷

fundamental policy choice[s] affecting an organization's mandates, mission, values, product or service level and mix, clients or users, cost, financing, organization, or management."

F. Implementation

Effective planning does not stop with the development of goals, objectives and strategies, but also provides for their implementation. This requires scheduling specific tasks and assigning them to staff, identifying and securing necessary resources, and setting up a process of formative evaluation to keep the implementation process on target and indicate areas where revision of the plan is necessary.

G. Evaluation

Finally, effective strategic planning provides for the evaluation of strategies and activities, to determine whether or not the library is meeting its goals. Evaluation must be provided for early in the planning process, by phrasing goals in terms of outcomes (impacts on the environment) and by developing measurable objectives. The planning document should provide a sense of (1) which criteria must be met in order for activities to be considered successful, and (2) what specific performance measures will be used to assess whether activities meet these criteria. Lastly, the library must plan the way in which evaluation will be carried out, assigning specific tasks and time frames.

Each library plan was assessed on criteria in these seven areas, plus a number of "General Principles" (important concepts which cut across the different functional areas of the planning process) as defined in Figure 1.

Assessment of the Plans

The plans received varied greatly in purpose, length, level of detail, and level of completion. Some seemed like preliminary sketches for a planning process, and a few indicated that they were indeed preliminary in nature. Plan G, for instance, consisted only of a mission statement; the library is currently beginning a planning process. Plan G' included earlier lists of goals and objectives with a new proposal for a planning process. Where appropriate, the code "n/a" is entered to indicate that the plan cannot yet be evaluated on certain criteria.

Several plans are descriptive rather than strategic. That is, they are essentially intended to document what the library is, what it does, and perhaps what it aspires to be and do. Although such plans often contain interesting mission statements, they usually culminate in exhaustive lists of goals and tasks which are little more than "wish lists" of everything the library would like to be able to do. Although organized into "goals" and "objectives," such lists are of little use in strategic planning.

Many library plans were developed as part of a system-wide or University-wide planning process. Plan C began at the very top with state agency mandates. In these cases, it is difficult to assess the library's approach separately from that of the overall organization, and the matrix ratings reflect a consideration of both levels. Plan C, in particular, was difficult to assess, since it stops at the University level and has not yet been detailed at the library level.

Figure 2 presents a rating of each plan on the criteria described above. The following symbols are used:

- Ø The plan fails to meet this criterion
- +
- ++ The plan excels in this area
- n/a Not applicable for this plan

Discussion of Findings (refer also to Figure 2)

A. Purpose and philosophy

While several of the plans included a discussion of purpose and philosophy, many do not. The majority of the planning documents begin with a mission statement, with no preliminary discussion of the planning process. These plans, which provide no indication of the aims of the planning process, usually also lack any provision for implementation and evaluation. They appear to be descriptive in intent rather than to be plans for action.

Plan K, however, stated two specific aims for the strategic planning process:

1. Prepare a strategic plan and use as the basis for resource allocation and other decisions.
2. Derive a detailed annual operating plan from the priority areas of the strategic plan.

Plan D provided a concise, clear statement of the purposes behind planning, defining "strategic planning" and presenting three broad aims and seven specific objectives for their particular planning initiative. The objectives cover a wide ground, including some points often assumed but rarely articulated:

Criteria for Evaluating Plans	A	B	C	D	E	F	G	H	I	J	K	L	M
A. Purpose and philosophy													
Identifies purpose and aims of planning	0	+	0	++	0	0	0	0	0	0	++	+	0
Describes conceptual approach to planning	0	+	+	+	0	0	0	0	0	0	0	0	+
Commitment to staff/constituent involvement	0	+	+	0	0	+	0	0	0	0	+	0	0
Identifies mandates from parent organization, etc.	0	+	++	0	+	0	0	0	+	0	0	0	0
Specific time period, provides for revision and for new cycle	0	+	0	+	0	0	0	+	+	++	+	0	+
B. Environmental/Needs Assessment													
Planning process includes assessment	+	+	0	+	0	++	n/a	0	0	++	0	0	+
Employs formal information collection and analysis	0	+	0	0	0	++	n/a	0	0	0	0	0	0
Needs of user group(s) are identified	+	+	0	0	0	+	n/a	0	0	0	0	0	0
Internal and external environments are examined	+	+	0	+	0	0	n/a	0	0	+	0	0	+
Strengths, weaknesses, opportunities, threats are identified	+	+	0	+	0	0	n/a	0	0	0	0	0	0
C. Mission and Roles													
Planning document includes a mission statement	+	+	+	+	+	+	+	+	+	+	+	0	+
Concise statement of purpose and of service roles emphasized	++	++	n/a	+	+	+	++	+	+	0	++	0	+
Mission statement includes an expression of library's values	+	++	n/a	0	0	0	0	0	0	0	++	0	0
Makes a distinction between primary and secondary roles	0	0	n/a	0	0	0	+	0	+	0	0	0	0
Selects a limited number of roles for emphasis	0	0	n/a	0	0	+	+	+	0	0	++	0	0
D. Goals, Objectives, and Strategies													
Articulates goals: long-range, broad statements	+	+	+	+	+	+	n/a	+	+	+	+	+	+
Relates goals to mission and to needs assessment	0	0	0	0	+	+	n/a	0	+	0	+	0	0
Objectives are do-able, measurable, and time-limited	0	0	0	0	0	0	n/a	0	0	0	0	0	0
Prioritizes goals and objectives and selects most important	0	0	0	0	0	0	n/a	0	0	+	0	0	0
Selects a limited number of goals and objectives for attention	0	0	0	0	0	0	n/a	+	+	0	+	+	0
Frames specific strategies to achieve objectives	0	++	0	+	0	0	n/a	0	+	0	+	+	+

Figure 2: Assessing the Plans

Criteria for Evaluating Plans	N	O	P	Q	R	S	T	U	V	W	X	Y	Z
A. Purpose and philosophy													
Identifies purpose and aims of planning	0	0	n/a	+	0	0	+	0	+	n/a	+	+	0
Describes conceptual approach to planning	0	0	n/a	0	0	0	0	0	0	n/a	0	+	0
Commitment to staff/constituent involvement	+	0	n/a	0	+	+	++	0	0	n/a	+	+	0
Identifies mandates from parent organization, etc.	0	+	n/a	+	0	0	+	0	0	n/a	0	0	0
Specific time period, provides for revision and for new cycle	+	++	n/a	0	+	0	0	0	0	n/a	0	+	0
B. Environmental/Needs Assessment													
Planning process includes assessment	0	0	n/a	0	+	+	0	0	++	n/a	+	+	0
Employs formal information collection and analysis	0	0	n/a	0	+	0	0	0	0	n/a	0	0	0
Needs of user group(s) are identified	0	0	n/a	0	0	+	0	0	0	n/a	0	0	0
Internal and external environments are examined	0	0	n/a	0	+	+	0	0	++	n/a	0	0	0
Strengths, weaknesses, opportunities, threats are identified	0	0	n/a	0	0	0	0	0	++	n/a	+	0	0
C. Mission and Roles													
Planning document includes a mission statement	+	+	+	+	+	0	0	+	+	+	0	+	0
Concise statement of purpose and of service roles emphasized	+	0	+	+	0	0	0	+	+	+	0	0	0
Mission statement includes an expression of library's values	0	++	+	0	0	0	0	+	0	0	0	+	0
Makes a distinction between primary and secondary roles	0	0	0	+	0	0	0	0	0	0	0	0	0
Selects a limited number of roles for emphasis	+	0	0	+	0	0	+	0	0	0	0	0	0
D. Goals, Objectives, and Strategies													
Articulates goals: long-range, broad statements	0	+	n/a	+	+	+	+	+	0	+	0	+	+
Relates goals to mission and to needs assessment	0	+	n/a	+	+	0	0	0	+	+	0	+	0
Objectives are do-able, measurable, and time-limited	0	0	n/a	0	0	0	0	0	0	n/a	0	0	0
Prioritizes goals and objectives and selects most important	+	0	n/a	0	0	+	0	0	0	0	0	+	0
Selects a limited number of goals and objectives for attention	+	0	n/a	0	+	+	+	0	0	0	0	+	+
Frames specific strategies to achieve objectives	+	+	n/a	+	+	0	+	0	0	n/a	++	0	+

Figure 2: Assessing the Plans

Criteria for Evaluating Plans	A'	B'	C'	D'	E'	F'	G'							
A. Purpose and philosophy														
Identifies purpose and aims of planning	0	++	0	+	0	+	++							
Describes conceptual approach to planning	0	++	0	0	0	++	++							
Commitment to staff/constituent involvement	0	+	0	+	0	++	+							
Identifies mandates from parent organization, etc.	0	0	0	0	0	0	0							
Specific time period, provides for revision and for new cycle	0	++	0	+	+	0	+							
B. Environmental/Needs Assessment														
Planning process includes assessment	++	+	+	0	+	+	+							
Employs formal information collection and analysis	0	0	0	0	0	+	0							
Needs of user group(s) are identified	+	0	0	0	0	+	0							
Internal and external environments are examined	++	++	+	0	+	+	0							
Strengths, weaknesses, opportunities, threats are identified	+	+	+	0	0	0	0							
C. Mission and Roles														
Planning document includes a mission statement	+	+	+	+	+	+	+							
Concise statement of purpose and of service roles emphasized	+	+	+	+	+	+	+							
Mission statement includes an expression of library's values	0	+	0	+	+	0	0							
Makes a distinction between primary and secondary roles	0	+	0	0	0	0	0							
Selects a limited number of roles for emphasis	0	0	+	0	+	+	0							
D. Goals, Objectives, and Strategies														
Articulates goals: long-range, broad statements	+	+	+	+	+	+	+							
Relates goals to mission and to needs assessment	+	+	+	0	0	+	0							
Objectives are do-able, measurable, and time-limited	0	0	0	0	0	0	0							
Prioritizes goals and objectives and selects most important	0	+	0	0	+	+	0							
Selects a limited number of goals and objectives for attention	0	+	+	+	+	0	+							
Frames specific strategies to achieve objectives	0	++	0	+	+	+	0							

Figure 2: Assessing the Plans

Criteria for Evaluating Plans, continued	A	B	C	D	E	F	G	H	I	J	K	L	M
Identifies and compares alternate objectives and strategies	0	0	0	0	0	0	n/a	0	0	0	0	0	0
Arranges objectives and strategies by department or unit	+	+	0	+	0	0	n/a	0	0	0	0	0	0
E. Strategic Nature of Plan													
Plan identifies specific strategic issues	+	0	0	0	0	0	0	0	0	+	0	0	+
Goals, etc. deal with strategic issues, not regular operations	0	+	0	0	0	0	n/a	+	0	0	0	0	0
F. Implementation													
Implementation is a component of planning document	0	+	0	0	0	0	n/a	0	0	0	0	+	0
Schedules tasks and responsibilities, assigns them to staff	0	0	0	0	0	0	n/a	0	0	0	0	+	0
Identifies resources needed for implementation	0	0	0	+	0	0	n/a	0	0	0	+	+	++
Identifies implementation budget, discusses budgetary impacts	0	0	0	+	0	0	n/a	0	0	0	0	+	++
Implementation includes formative evaluation	0	0	0	0	0	0	n/a	0	0	0	0	0	0
G. Evaluation													
Evaluation is a component of formal planning document	0	+	+	0	0	0	n/a	0	0	+	0	+	0
Criteria established by which success of activities can be assessed	0	+	+	0	0	0	n/a	0	+	0	0	0	0
Defines specific performance measures for evaluation	0	0	0	0	0	0	n/a	0	0	0	0	0	0
Identifies impacts (outcomes) on environment	+	0	+	0	0	0	n/a	0	0	+	0	0	0
Relates evaluation to needs assessment	0	0	0	0	0	0	n/a	0	0	0	0	0	0
Focuses on outputs/effectiveness not inputs/efficiency	0	+	+	0	0	0	n/a	0	0	+	0	0	0
F. General Principles													
Involves assessment of users and environment	+	+	0	+	0	++	n/a	0	0	+	0	0	+
Alternatives are identified and compared	0	0	0	0	0	0	n/a	0	0	0	0	0	0
A limited number of items for action are selected, prioritized	0	0	0	0	0	0	n/a	+	0	+	+	+	0
Focuses on action rather than planning	0	+	0	+	0	0	n/a	+	+	+	+	+	0
Targets strategic issues	0	0	0	0	0	0	n/a	+	0	+	0	0	0
Identifies resources needed	0	0	0	+	0	0	n/a	0	0	0	+	+	++
Provides for determination of library's success in meeting goals	0	0	n/a	0	0	0	n/a	0	0	0	0	0	0

Figure 2: Assessing the Plans, continued

Criteria for Evaluating Plans, continued	N	O	P	Q	R	S	T	U	V	W	X	Y	Z
Identifies and compares alternate objectives and strategies	0	0	n/a	0	0	0	0	0	0	n/a	0	0	0
Arranges objectives and strategies by department or unit	0	0	n/a	0	0	0	0	0	+	n/a	+	+	0
E. Strategic Nature of Plan													
Plan identifies specific strategic issues	+	+	+	+	+	+	+	0	+	n/a	+	0	0
Goals, etc. deal with strategic issues, not regular operations	+	0	n/a	0	+	0	0	0	+	n/a	++	0	0
F. Implementation													
Implementation is a component of planning document	+	0	n/a	+	+	0	0	0	+	n/a	0	0	+
Schedules tasks and responsibilities, assigns them to staff	0	0	n/a	+	0	0	0	0	0	n/a	0	0	+
Identifies resources needed for implementation	+	+	n/a	0	+	0	0	0	+	n/a	0	0	+
Identifies implementation budget, discusses budgetary impacts	0	0	n/a	0	+	0	0	0	++	n/a	0	0	0
Implementation includes formative evaluation	+	0	n/a	+	0	0	0	0	0	n/a	0	+	0
G. Evaluation													
Evaluation is a component of formal planning document	+	+	n/a	+	0	0	0	0	0	n/a	0	0	0
Criteria established by which success of activities can be assessed	0	0	n/a	0	0	0	0	0	0	n/a	0	0	+
Defines specific performance measures for evaluation	0	0	n/a	0	0	0	0	0	0	n/a	0	0	0
Identifies impacts (outcomes) on environment	0	+	n/a	0	0	0	0	0	0	n/a	0	0	0
Relates evaluation to needs assessment	0	0	n/a	0	0	0	0	0	0	n/a	0	0	0
Focuses on outputs/effectiveness not inputs/efficiency	+	0	n/a	0	0	0	0	0	0	n/a	0	0	0
F. General Principles													
Involves assessment of users and environment	0	0	n/a	0	+	++	0	0	+	n/a	+	0	0
Alternatives are identified and compared	0	0	n/a	0	0	0	0	0	0	n/a	0	0	0
A limited number of items for action are selected, prioritized	+	0	n/a	0	+	0	+	0	0	n/a	0	+	+
Focuses on action rather than planning	+	+	n/a	+	+	0	+	0	+	n/a	+	+	+
Targets strategic issues	+	0	n/a	0	+	0	0	0	+	n/a	+	0	0
Identifies resources needed	+	+	n/a	0	+	0	0	0	+	n/a	0	0	+
Provides for determination of library's success in meeting goals	+	0	n/a	0	0	0	0	0	0	n/a	0	0	0

Figure 2: Assessing the Plans, continued

Criteria for Evaluating Plans, continued	A'	B'	C'	D'	E'	F'	G'		
Identifies and compares alternate objectives and strategies	0	0	+	0	0	0	0						
Arranges objectives and strategies by department or unit	0	+	+	0	0	0	0						
E. Strategic Nature of Plan													
Plan identifies specific strategic issues	+	+	+	0	+	+	0						
Goals, etc. deal with strategic issues, not regular operations	+	0	0	0	+	+	0						
F. Implementation													
Implementation is a component of planning document	0	+	+	0	+	0	0						
Schedules tasks and responsibilities, assigns them to staff	0	++	0	0	0	0	0						
Identifies resources needed for implementation	0	0	+	0	+	0	0						
Identifies implementation budget, discusses budgetary impacts	0	0	+	0	0	0	0						
Implementation includes formative evaluation	0	+	0	0	0	0	0						
G. Evaluation													
Evaluation is a component of formal planning document	0	0	+	0	0	0	0						
Criteria established by which success of activities can be assessed	0	+	0	0	0	0	0						
Defines specific performance measures for evaluation	0	0	0	0	0	0	0						
Identifies impacts (outcomes) on environment	0	0	0	0	0	0	0						
Relates evaluation to needs assessment	0	0	0	0	0	0	0						
Focuses on outputs/effectiveness not inputs/efficiency	0	0	0	0	0	0	0						
F. General Principles													
Involves assessment of users and environment	++	+	+	0	+	+	0						
Alternatives are identified and compared	0	0	+	0	0	0	0						
A limited number of items for action are selected, prioritized	0	+	+	+	+	0	0						
Focuses on action rather than planning	+	+	+	+	+	+	0						
Targets strategic issues	+	0	0	0	+	+	0						
Identifies resources needed	0	0	+	0	+	0	0						
Provides for determination of library's success in meeting goals	0	0	0	0	0	0	0						

Figure 2: Assessing the Plans, continued

12

1. Present where the library is going and how it will get there
2. Review current activities so as to make proper adjustments and modifications
3. Know where to concentrate resources
4. PR tool for use with university administration, faculty and students
5. Improve communication within the library
6. Provide answers to the hard questions on space, resources, use of technology
7. Gain knowledge about the library's strengths, weaknesses, threats and opportunities

Although several of the plans did cover a specific time frame (typically three to five years), only a few provided for what would happen at the end of that time in terms of revision and the planning of a new cycle.

Plan O was among the more sophisticated: four-year plans are developed every two years, with the overlapping period revised as it becomes current (for example, the last two years of the 1990-94 plan will be revised in 1992, as implementation becomes imminent). Plan B' is revised annually. The administration sets library priorities each year and each department submits bimonthly objectives detailing how they will fulfill the library's mission and goals. A progress report is issued every four months. Plan R demonstrated a yearly objectives cycle: the list of goals and objectives from the initial plan is paralleled but revised and expanded in each year's annual report, with specific objectives selected for the coming year.

B. Environmental/Needs Assessment

The degree of environmental assessment and user needs analysis incorporated into the plans varied greatly. Many plans began with a mission statement and proceeded to goal development with no situational assessment whatsoever. Others included environmental assessments or lists of strengths and weaknesses, often generated by library administrators or planning committees. Sometimes the planning process included assessment, but the assessment was not discussed and analyzed in the planning document. Only a few plans actually incorporated an exploration of user needs.

Plan D, for instance, contains an extensive list of strengths and weaknesses under such categories as "Personnel" and "Collections." Unfortunately, this assessment was entirely carried out by "middle and upper level library administrators;" planning was a "top-down process" and other librarians and staff were not involved until a draft had been prepared. There is no indication that user input was sought at all.

Plan T included an extensive assessment of library staff, conducted during a retreat. Categories included values, concerns, hopes, and demands made by users, administration, technology, the profession, and staff themselves.

Plan A was one of the few to contain an extended assessment of users and environment. A number of important statements were made in this section, e.g. "If reduction in collections, services, or efficiency occurs, there will be increased pressure for departmental libraries resulting in duplication of collections, services and competition for funds." Unfortunately, there is no documentation of how this assessment was conducted, and it seems that these are simply "intuitive" needs identified by the planners with little formal information gathering.

Plan J included an extensive environmental assessment which examined and predicted the impact of advances in information technology and of economic factors on the library's future. It also compared the library with its peer group, and was one of only two plans to make reference to the set of standards developed by the Association of Academic Health Sciences Library Directors and the Medical Library Association.⁸

Plan A' featured a lengthy environmental scan examining trends (and impacts on the library) in the following categories: Academic and Research Clinical Issues, Information Technology, Societal Factors, Economic Factors, and Library Factors. Plan B' examined Personnel, Financial Resources, Socio-Political, and Organization and Management in a similar way. Plan V also included a lengthy section discussing future trends in libraries and publishing, current (internal) resources, and changes needed. In most cases, no supporting evidence or literature was cited for these discussions of trends and impacts.

Plan O included a large appendix of statistics, but these are not discussed or incorporated into the plan (even such striking figures as a 51% drop in circulation over a period of five years, or a 167% increase in unfilled ILL requests during the same period). Plans R and V also included such basis statistics.

Plans F and F' were the only ones to include an instrument for formal data collection. Plan F distributed a six-page library evaluation survey to faculty, staff and students. The cover letter to the survey stressed that the form should take less than ten minutes to complete. The survey mentions several possible future developments for the library (new services, broader access, increased library instruction) and asks the users how frequently they would use each potential development. Also, in asking users to rate current library collections, services, facilities, etc., the survey asks not only for the user's level of satisfaction, but for a rating of the importance of that particular item. This data could be particularly useful in planning: how worthwhile is it to do something very well if no one considers it to be particularly important? This survey is a good example of a straightforward, uncomplicated approach which can gather a wealth of useful information.

Plan F' used a similar instrument, although this was longer and asked for some elaboration in terms of what the library should offer and what the library's role should be. The survey also asked those who don't use the library to explain why, and to describe where they do get their information.

It is important that a plan's assessment focuses on the needs of its users and not just on the needs of the library. Plan M presents a section on "Current Realities" which is an extensive discussion of what the library needs which the university has not been providing. While this is important, by failing to tie these needs to user services and benefits the library diminishes its arguments and produces a planning document which reads primarily as a request for more money.

As mentioned earlier, several plans were part of system-wide or university-wide planning initiatives. One difficulty with such plans is that they tend to respond to the mandates and directions provided by the parent agencies to the exclusion of assessing the needs of the library's own users. Following the game plan takes the place of environmental and needs analysis. Libraries need specific information about their users, and this information is different from that required for planning at higher administrative levels. When a library is part of a university-wide process, they must be allowed and expected to engage in their own information gathering activities.

C. Mission and Roles

The concept of service roles is not explicitly used by any of the plans examined. Several plans, however, implicitly identify roles in their mission statements or elsewhere. Plan B, for example, identifies "Elements of Distinction" several of which could be taken as roles:

- Reputation as a proactive, client-oriented information agency
- Campus-wide recognition for quiet, comfortable study areas
- Significant regional information resource for health care and human service clinicians

This section is meant simply to highlight "the comparative advantages of the unit," and is not explicitly taken into account during subsequent planning steps.

Plan K provides a good example of an implicit use of roles. The library's mission statement indicates that the library "is dedicated to excellence and leadership in four areas:"

1. Serving as a leader in information management at [the university]
2. Providing excellent health information services
3. Providing health information resources
4. Becoming a national center of excellence in information management research

There are three roles expressed here: (1) leader in information management at the university, (2) provider of health information, and (3) information management research center.

Library values are sometimes implied, sometimes articulated. Plan A identified a number of "Guiding Principles" in various areas of library activity. Plan B contains an excellent statement of library values, under headings such as Heritage, Ethnic/ Gender/Cultural Diversity, and Faculty and Staff Standards. Plan K described two "recurring themes:"

- Service – supporting access to information, document delivery, consultation, quick answers and a host of related activities.
- Advocacy – functioning as a proponent of information literacy, strategic planning and management of information resources.

Plan K also described five "enabling mechanisms" necessary for the achievement of goals and objectives: Facilities, Finance, Human Resources, Planning, and Systems. No specific requirements in any of these areas are provided.

To a large degree, the libraries indicate a perspective of "trying to do all things for all constituency groups all the time." Some of the documents contained ideas for service roles that might help the library set priorities for what activities are most important. These ideas (and others from other data collection activities) are being brought together by the study team as a menu of possible service roles for academic health science libraries.

D. Goals, Objectives, and Strategies

Although most libraries did identify goals and objectives, there was no apparent effort to prioritize objectives and strategies, nor to select a few for attention rather than trying to "do it all." On the contrary, most plans started with so many high-order goals that by the time objectives and strategies were developed for each of these goals an exhaustive, impracticable list resulted. In Plan B, the library's administrative office alone identified 25 objectives for a three-year planning period.

Several plans developed goals by articulating one goal in each of several topical or functional areas (for instance, in Plan Q: Access, Education, Cooperation, Innovation, Staff, Collections). The result of this approach is that goals, rather than addressing specific issues or aspirations, tend to be variations on "We are going to do Access (Education, Cooperation, etc.) very well." They are too broad to be of much use in providing direction for the library's activities.

No plans included Objectives as defined earlier in this report: do-able, time-based, measurable outcomes which serve as targets to support goal fulfillment. Most plans began with goals, divided these into sub-goals called "objectives" (but which are still broad statements), then proceeded directly to identifying strategies or programs (sometimes also called objectives, i.e. Plan D: "objectives: specific actions that will carry out the goals") to achieve the goals. By failing to set target objectives, these plans fail to establish a link between strategies and goals (i.e. how will a given program contribute towards a goal?!) and fail to establish criteria by which success can be quantifiably measured.

Plan I approaches this definition of objectives:

- Implement 24 hour turnaround service for intermediary online literature search service (for the goal: "Improve library service to users")
- Add at least 75 new journal subscriptions (for the goal: "Increase library resources")

Although these are not time-bound, they are measurable. The first one is particularly useful as an objective in that it (1) obviously supports the goal, and (2) could be achieved through any of a number of different strategies.

Actually, several plans contained good definitions of just what an objective should be, but few planning teams seemed able to write objectives that fit these definitions. Plan B, a university-wide initiative, features a set of guidelines for the planning process. These guidelines provide useful instructions for writing objectives:

objectives should be simple and directly related to the MOST important goals of the planning unit ... The number of statements should be limited to those that can be addressed effectively during the planning period. It is not necessary or even desirable to develop a comprehensive set of objectives that describe every detail of operations ...

The plan, however, does not follow these guidelines.

Few plans prioritized goals to any extent, or examined alternatives. Plan J identified "Priority Programs and New Initiatives;" four areas of greatest importance for the next four years. Once identified, these areas are referred to later in the plan as "the most important new programs" and other areas are considered secondary. The plan also includes a section on "Essential ongoing functions" and one on "Expanded features of less urgency." Plan Y stated that the objectives listed were "selected from a broad list of possible objectives" and "are those identified as most important to achieving the goals."

Plan C, which was more of an analysis than a plan, asked for alternatives and contingencies: Is there another way to do this? What would happen if it's not done, or is cut back?

E. Strategic Nature of Plan

As mentioned earlier, strategic issues were sometimes described in the midst of a plan without being specifically identified as such. A number of plans specifically addressed strategic issues facing the library. On the other hand, some plans which called themselves "strategic" did not deal with issues at all.

The background information provided with Plan D, for instance, indicates that "critical issues were identified before the mission, goals, and objectives were written." Unfortunately, these issues are not articulated anywhere in the planning document, and the goals once again appear to address the entire range of library activities, rather than specific issues.

Plan J does identify a number of strategic issues in its environmental assessment (e.g. expansion of telecommunications networks, growth of electronic media), but does not specifically develop goals that respond to these issues.

Plan X identifies critical issues within each goal area, and specific actions to address each issue. Although some of these "issues" are very specific needs (e.g. for a specific new piece of office equipment), others are strategic in nature (both internally and externally focussed). The development of the plan revolves around these issues.

Plan F identified ten environmental factors with impact on the library, which require a planned, strategic response. Goals, objectives, and strategies are specifically developed for six key issues.

There are ways to incorporate important ongoing activities into a strategic planning document without sacrificing the issue-based nature of the process. Plan J simply incorporates a heading for "Essential ongoing functions" and states that "Certain primary functions of the library must be maintained and the quality of service kept at a high level."

In general, although a number of plans identified strategic issues, far fewer actually addressed these issues with goals, objectives, and strategies. Also, there seemed to be a lack of connection between environmental assessment and issue identification; some libraries conducted assessments but then did not explore the issues raised, while others boldly stated critical issues without any documented information-gathering activity.

F. Implementation

Many plans, chiefly those of a descriptive nature, made no provision for implementation. Few had specific tasking or steps to implement the plans. Such plans seem primarily intended as lists of what the library aspires to be and do, rather than strategic guides to action.

A few plans approximate scheduling without really doing it. Plan B, for instance, establishes a "time frame" for each objective. The time frame is generally the academic semester(s) during which the task will be carried out. There is no target for completion, only a vague notion of when something will be happening. Plan D breaks strategies into "Year 1, Year 2, Year 3," but provides no specific timetable for the accomplishment of these activities.

Only a few plans (e.g. Plans L, Q) assigned specific activities to specific individuals or groups for implementation. This indicates an orientation towards action, and the "Progress Report" included with Plan L indicates that most of its objectives have been accomplished or are underway. Plan Q uses Action Plans: "specific activities, for which responsibilities and resources can be assigned and ... a target date can be established." Target date and individual(s) responsible are indicated for each action plan.

Plan Z includes lists of measurable "support activities" for implementing objectives, with "success criteria," "responsible people," and "time." Although this only approximates the use of performance measures for developing objectives, it does specify an implementation plan and provides for determination of its success.

Plan B' used an approach to implementation that anticipated difficulties. For each action step, problems were anticipated and solutions developed to eliminate or lessen the impact of these problems. These solutions are then worked back into the original action plan as possible. In this plan, tasks and activities are given due dates, assigned to people, and tied to specific goals.

Even those plans which did provide for implementation often did not incorporate any discussion of the resources which would be needed, or the overall budgetary implications of the plan. The many long lists of goals, objectives and strategies would have required trimming down if financial realities were considered. Such a discussion would have encouraged prioritization and selection; such choices will have to be made anyway in the course of implementation. Plan B, for instance, indicated that "strategic budgeting will follow strategic planning." While this is understandable, linking the processes more directly together keeps the strategic plan more realistic by including considerations of cost-effectiveness and cost-benefit from the very beginning.

Only a few plans made any specific provision for budgeting. The system-wide library plan for Plan D described resources needed for each year of the plan (1-3) to accomplish each goal. A "Summary of Resources Needed" provided specific figures for each year, in FTE for staff and dollar amounts for other categories. Plan L, a library-specific plan, provided specific cost figures (either one-time or per year) for most of its objectives. Plan V contains both a discussion of resources needed (including rationale for need) and an estimate of program costs. An appendix to the plan attempts to relate personnel needs to specific programs.

Plan M contains a detailed consideration of resources needed for implementation, although it does not provide for the implementation itself. A section on "Resource Priorities for New Funding" identifies "priorities for additional funding to support programs and activities reflected in the strategic plan."

Detailed budgets of recurring and nonrecurring resources are identified for each year. Although each yearly budget begins with a summary of what the funds will be used for (i.e. the goals/objectives/strategies for that year), it seems that the strength of the argument for additional resources is diminished by not directly tying these requests to specific plans and specific outcomes. What, precisely, will the money be used for? The reader has to make the connection, and may be more likely to simply react negatively to the amounts called for.

A few plans also included a discussion of current resources. Plan Z, for instance, used a matrix to list programs (ranked in importance), existing resources (ranked as No, Inadequate, or Adequate), and additional resources needed.

An interesting aspect of Plan M is the inclusion of "Financial Scenarios," discussing contingencies for reacting to cuts or increases in the budget. The plan specifically indicates what actions would be taken in these cases, and what the results would be. Plan O also discusses the impact of budget reductions and projected reductions.

Some plans intentionally avoided any discussion of resources. Plan Y, for instance, "is not limited by definitions of what could be accomplished with current resources, but rather states what should occur if the library is to fulfill its mission." While this refusal to compromise is commendable, it is unlikely that the steps outlined in the plan will occur without a consideration of available resources and resources needed.

Very few plans made any mention of formative evaluation. Plan Y simply states that "there will be periodic evaluations of progress in accomplishing goals and objectives." Plan N makes specific provision for formative evaluation in the form of "Product Evaluations," ongoing evaluations of the services and functions that "translate" the library's mission. Three products are considered, each with several subproducts: Collection, Delivery of Information, and Creation of Information. Regular evaluations of each subproduct are conducted.

G. Evaluation

As with implementation, only a few plans made any provision for evaluation. Those plans that did used a variety of approaches, but none focused on specific, measurable outcomes.

Several plans equated "documentation" or "progress" with evaluation. Documentation, however, merely provides proof of the fact that something happened, and perhaps the extensiveness and efficiency of an activity. It does not in any way measure the impact which an activity has had. For example:

- Plan B described "Evaluation" and "Results" for each objective. But the evaluation is often merely documentation of the activity, and "results" often refers to the simple outcome of the activity rather than its impact. For instance, for the objective "Recruit and hire an education librarian" the following are provided:

Evaluation: Maintain a file documenting advertising recruitment efforts, applications and recommendations for hiring.

Results: Reach agreement with candidate for position, negotiate starting date.

- In Plan C the "Measurement Procedures" indicated for each objective are usually "annual reports" or other reports documenting activity.
- Plan J began with an "Assessment of Progress" which documented recent accomplishments but did not evaluate their effectiveness. Likewise, Plan O reviewed the library's success/failure in accomplishing the previous year's goals.
- Plan L included a "Progress Report" which indicated the degree to which each objective had been implemented, but did not examine their impact on the environment.

Plan C also included "Outcome performance indicators" for each objective. While these did generally focus on outcomes, as criteria for evaluation they were vague and open-ended, with no specific targets set. Some, like "Number of graduates who practice [in-state]", could have easily been turned into useful measures if only the plan had indicated a specific target number or a specific increase from current levels.

Some plans did identify desired outcomes on the environment, even if evaluation was not a formal part of the plan. They framed goals and objectives in terms of outcomes rather than in terms of things the library should do. It would only be a small step from here to developing specific performance measures for assessing the degree to which these outcomes are achieved.

The case study article accompanying Plan Q indicated that the planning process led to an understanding of the need for both evaluation and research, and made several specific suggestions for action research that could be carried out by the library to provide information for planning and decision-making.

H. General Principles

The underlying model in many of these plans is that of the library which does everything well for everybody. Assessments were often phrased as "continued demand," or "increased emphasis needed," etc. with little consideration of which, if any programs could be cut. The Annual Report submitted with Plan L states:

Armed with a new long range plan, library staff enthusiastically accepted the challenge and initiated many new programs while maintaining the old.

Also Plan P:

The vision of the library is to become all things to its users within the context of meeting expressed information needs.

The idea of "being all things to all people" differs with much of the current literature on missions and service roles for libraries.

Prioritization was not a component of most plans, either at the level of mission/roles or at the level of specific objectives and strategies. A campus newspaper article publicizing Plan C stressed that the purpose of planning was to set priorities, that "universities can no longer be all things to all

people." The plan itself, however, still reads like a wish list of everything a university should be. If priorities are established, they are not articulated, and there is no sense of anything being given up.

The majority of plans were action-oriented rather than "planning for the sake of planning." Plan X, for instance, even included a separate list of "internal actions" to be addressed internally without need for further elaboration in the planning document.

Other basic components of strategic planning were absent from most plans examined: generation and examination of alternatives, targeting of strategic issues, and consideration of resources needed. Finally, although the libraries had obviously put a great deal of time and effort into the planning process, none of the plans effectively provided for determining whether or not the library succeeds in meeting its goals.

Assessing the Plans as Written Documents

In addition to the criteria for effective planning discussed above, there are other important characteristics of the planning documents themselves. Are the documents well-organized and clearly presented? Are they written in a style which is generally comprehensible, with a minimum of library jargon? The thirty-three plans submitted by academic health sciences libraries were examined in light of these criteria, as well.

In general, the plans were well-written and easily understood. Those which were intended mostly as internal documents differed in style from those intended for a larger audience, but in both cases the style was clear and usually concise.

All plans were clearly organized into identified areas discussing Mission, Goals, Objectives, etc. Some version of an outline form was generally used. Beyond this, however, the plans varied from bare-bones outlines to long, wordy documents. Goals and objectives, for instance, were usually expressed as single sentence statements but occasionally became long and discursive. In Plan E, objectives were written out in paragraph form, often rather long, containing several different points. Keeping goals and objectives as simple statements avoids the following pitfalls:

- writing long descriptions which are difficult to read and obscure the main point.
- using a long description to avoid stating specifically and upfront what the goal or objective actually is, and
- combining several goals or objectives into one statement, disguising the fact that more than one idea is being expressed.

At the other extreme, plans which were simply outlines of goals and objectives left many questions unanswered: the aims of the planning process, the approach used, and ways in which implementation and evaluation would be addressed.

Goals and objectives were written at varying levels of specificity. Within the same planning document, some goals might deal with broad, long-range growth while others deal with the implementation of one very specific program. Although some variability is unavoidable, this range of specificity can be confusing both to the reader and in terms of implementation.

This problem could be helped if terms such as "goal" and "objective," as used in the planning process, were defined within the document (some plans did this, for example Plans B and D). This would provide written goals and objectives with a framework for consistency. Plan I demonstrates what can happen when terms are not defined: the overall 3-year plan states only one goal and supports it with seven objectives, but in the one-year detailed plan, these same objectives are labelled as goals.

Some plans included a general long-range plan followed by either a one-year or a departmental plan derived from it. Sometimes there was a lack of agreement between goals as expressed in the larger plan versus the more detailed plan. When there is no explanation of this, confusion arises as to which is the "correct" version.

Several of the plans incorporated interesting ideas for presentation:

- Plan M presented a "Summary of Goals" before proceeding to the detailed outline of goals/objectives/strategies, allowing the reader to get the "broad sweep" of goals articulated by the library.
- Plan J began by reviewing past accomplishments (from previous plans) and current status, providing some concrete examples of what has been done before moving on to what will be done.
- Plan K succinctly and effectively expressed its mission by briefly identifying four "areas of excellence and leadership," two "recurring themes" of the library's goals (service and advocacy), and five "enabling mechanisms" necessary to achieve goals and objectives.
- Several plans (J, M, V) compared the library with its peer group on a number of criteria. While this does not necessarily contribute to the library's needs assessment, it does provide a broader context for discussion. Such comparisons are also used as arguments for improved funding and facilities.
- Plan B, a university-wide planning initiative, was a good example of moving from high administrative levels to specific units. Eight basic goals were addressed at the university level. The health sciences library developed a unit plan to respond to these, and then each individual department of the library developed its own operational plan for the three-year period.
- Plan Q included cross-references between related goals and objectives.
- In order to emphasize the need for additional resources, Plan X presents "Goals and Objectives Requiring Financial Support" before those "Requiring No Financial Support."

Key Issues and Recommendations

Several key issues for academic health sciences libraries can be identified from this examination of planning documents.

1. How can planning data be collected, managed, and used in the decision making process?

The plans examined make little use of information-gathering, although such information is critical for effective strategic planning. Even plans which incorporate environmental assessment appear to base this assessment on limited information. By failing to make use of planning data, libraries can fail to respond to important needs, opportunities, and threats.

Recommendations:

- Develop effective models and tools that libraries can use to gather information on their environments and users.
- Develop approaches that libraries can use to examine this information to identify strengths, weaknesses, opportunities, threats, and needs, and to analyze these to identify strategic issues
- Develop effective management information systems to support this process.

2. How will the libraries know when they have accomplished goals and objectives?

None of the plans provided methods for determining whether or not a library has achieved its goals and objectives. In order to evaluate library performance in terms of actual outcomes and impacts on its users, specific performance measures are needed. Also required is a planning approach which emphasizes evaluation from the very beginning of the process: in the selection of roles, in the development of goals and objectives, and in the implementation of programs.

Recommendations:

- Phrase goals in terms of actual outcomes/impacts rather than in terms of library activities.
- Identify specific, measurable objectives rather than broad categories of activity.
- Develop specific performance measures that can be used to assess the degree to which objectives and goals are met. Performance measures must focus on quantifiable outcomes, not on library "inputs" (budget, acquisitions, staff) or on accomplishment of tasks.

3. How can library plans be made more realistic and strategic?

Some of the plans examined were vague and very not practicable, and did not provide for implementation of strategies and activities. Most avoided the question of resources needed to implement the plan. Few of the plans were strategic in the sense of responding to specific, critical issues confronting the library.

Recommendations:

- Begin the planning process with an identification of planning aims, and an extensive assessment of users and environment. Develop goals that respond to specific issues identified in this process.
- Develop an approach to strategic planning for academic health sciences libraries which acknowledges the need to make tough choices rather than attempting to "be all things to all people."
- Develop specific service roles for academic health sciences libraries, which can be used by these libraries to focus their planning efforts.
- Incorporate the principles of (1) generation and examination of alternatives, (2) selection of a limited number of items for emphasis, and (3) prioritization into academic health sciences libraries planning. No list of goals, objectives or strategies is useful until it has been prioritized.
- Develop a planning approach that helps libraries "bridge the gap" between preliminary planning (generation of goals etc.) and implementation. Develop approaches and tools for tasking, scheduling, budgeting, and formative evaluation (feedback).

4. What are the issues facing academic health sciences libraries in the coming decade?

Several issues appeared over and over again in the plans examined: increasing financial constraints, implementation of IAIMS, the need to access information resources beyond the library facility, the need of users for remote access to information, the gradual obsolescence of traditional library roles coupled with new opportunities provided by information technology, the trend towards "information as commodity." Working together to identify and discuss the issues facing academic health sciences libraries can help individual libraries as they engage in their own strategic planning processes.

Recommendations:

- Develop a planning approach, specifically aimed at academic health sciences libraries, which incorporates an understanding of important issues facing these libraries as a group.
- Propose new and innovative service roles that may assist academic health science libraries better meet changing needs and services within their institution and community.

5. What type of planning approaches appear to work best for academic health science libraries in various kinds of institutional settings?

The planning documents clearly indicate that different assumptions about the type of planning appropriate for that particular library (and institution?) were in operation. Indeed, it may well be that certain criteria used in this review to assess a planning document were considered inappropriate or unnecessary at individual institutional settings. Moreover, different content and development strategies may be more effective in one setting than another.

Recommendations:

- Investigate possible models of institutional contexts that might be related to library planning approaches.
- Develop some form of an "institutional assessment checklist" that might assist the libraries to better understand the institutional planning context prior to the library's development of a plan.

Conclusion

Overall, the planning documents examined suggest a wide disparity and understanding about planning and especially the evaluation process. There is significant disagreement among the documents as to what constitutes a plan. Moreover, there appears to be minimal attention given to the institutional context in which planning takes place. Another concern was the limited attention given to implementation, i.e., who specifically would do what tasks at what points in time to insure that the objectives were accomplished. One had the sense with some of the plans that it was a document that "had" to be written, so it was.

By examining strategic planning approaches and specific planning documents, this report has attempted to provide an initial model of strategic planning for academic health sciences libraries. While there was little agreement among the plans examined, most had specific strengths which contributed to the overall effectiveness of the plan. The key issues described above are gaps identified in the group of plans as a whole. By addressing these issues, academic health sciences libraries can improve their approach to strategic planning, can respond more directly to their environments, and can more effectively pursue their missions.

The development of a planning, role-setting and evaluation manual for academic health sciences libraries should address these issues and incorporate these recommendations. Specifically, the concept of service roles can help libraries plan more effectively by (1) encouraging libraries to learn what roles their users need them to fill, (2) encouraging selectivity and prioritization, (3) facilitating the identification of strategic issues by casting the library in a specific, proactive role, (4) facilitating implementation of new programs by narrowing the library's focus, and (5) facilitating evaluation by enabling libraries to develop clear criteria for success.

NOTES

1. According to the 1989-90 Annual Statistics of Medical School Libraries in the United States and Canada (AAHSLD, 1991).
2. McClure et al., Planning and Role Setting for Public Libraries (Chicago: ALA, 1987), p. 43
3. For a more extensive description of service roles, and examples of roles for public libraries, see McClure et al Planning and Role Setting for Public Libraries (Chicago: ALA, 1987)
4. McClure et al (1987), p. 46
5. Bryson, John Strategic Planning for Public and Nonprofit Organizations (San Francisco: Jossey-Bass, 1988), p. 5
6. Bryson (1988), p.7
7. Bryson (1988), p. 139
8. Association of Academic Health Science Library Directors and the Medical Library Association. Challenge to Action: planning and evaluation guidelines for academic health sciences libraries, (Chicago, MLA, 1987.

APPENDIX C

SUMMARY AND ANALYSIS OF ACADEMIC HEALTH SCIENCE LIBRARY FOCUS GROUPS

A Draft Report Prepared for the
AAHSLD Editorial Board

By
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For the Study

A PLANNING, SERVICE ROLES, AND PERFORMANCE
MEASURES MANUAL FOR ACADEMIC HEALTH SCIENCE LIBRARIES

October 6, 1991

PURPOSE OF THE REPORT

As part of this study, a number of data collection activities were undertaken including three focus groups with participants from a variety of academic medical library settings. Focus groups consist of 7-10 people who possess certain characteristics who provide data of a qualitative nature in a focussed discussion. Focus groups provide valuable insights into the range of perceptions participants have about particular topics. Specific details of the focus groups held in conjunction with this project are presented in Table 1: Focus Group Summary Table. The views and opinions of respondents on a number of topics were solicited. These topics were:

- needs assessment of academic health science library planning and data management,
- possible performance measures which might facilitate decision-making,
- possible service roles and/or strategic planning scenarios for academic health science libraries,
- suggestions for the planning manual.

This report presents a synthesized summary of the focus groups, requirements and needs which the study team identified through analysis of the data, and specific recommendations for continuing action, and for the AAHSLD database and the planning manual.

Table 1: Focus Group Summary Table

date	location	number of participants	summary data
6/17/91	Hamilton, Ont.	9	Canadian librarians, 3 library directors, 2 technical services librarians, 2 systems librarians, and 1 faculty member. Average years in academic health science libraries: 5.2.
6/29/91	Atlanta, Georgia	8	American librarians, 5 from the South, 1 from New Mexico, 1 from New York, 1 from Chicago. 4 library directors, 1 collection development officer, 1 systems librarian, 1 access services librarian, and the executive director of MLA. Average years in academic health science libraries: 13.88.
9/17/91	Berkeley, California	5	California librarians, 3 library directors, 2 deputy directors. Average years in academic health science libraries: 17.6

EXECUTIVE SUMMARY OF THE REPORT

The summary and analysis of the focus group findings are as follows:

Academic health science libraries are at a turning point in management. There are strong pressures to become better planners including limited resources and pressure for accountability within the institution. These pressures demand that skillful planning become an integral part of library operations. There are a number of contextual issues which impact a library's ability to do planning. Key issues raised were:

- the level of commitment to planning (institutionally and within the library),
- the organizational structure of the library,
- the lack of appropriate performance measures and planning techniques.

Efforts to facilitate the planning process in academic health science libraries must be developed in light of these contextual issues.

Skillful planning efforts will involve several initiatives on the part of academic health science librarians. The principal initiatives that emerged from the focus groups were increased involvement in institutional activities and planning efforts, and the demonstration of the value of library services to institutional missions and goals.

Focus group participants identified a variety of prerequisites to the accomplishment of these initiatives. The key prerequisites identified were:

- increased education in planning and management,
- increased education in data collection and data analysis,
- more sophisticated data management skills,
- the development of better and more valid measures of the value of library service, in particular, performance measures.
- the establishment of service roles or scenarios to facilitate the integration of the library into institutional activities.

Based on these prerequisites the study team has formulated a number of areas for further action. These areas center on education and training, and on the development of performance measures, service scenarios, and planning process models.

NEEDS ASSESSMENT OF ACADEMIC HEALTH SCIENCE LIBRARY PLANNING AND DATA MANAGEMENT

The first topic of discussion at the focus groups was the state of planning and data management activities at the institution. This needs assessment was critical for establishing the current state of affairs as well as suggesting a number of factors that will influence the direction of the study team's further work. It also laid the groundwork for the further, more exploratory discussions which occurred during the focus groups.

Planning

There is a clear need for improved planning processes in academic health science libraries. The focus group participants uniformly expressed an interest in improving planning activities in their library given the need to utilize limited resources wisely and to justify the library's benefits to the institution. Most participants reported that planning activity was limited, both within the library and within the larger organization. Some planning does appear to be occurring, with several participants reporting that they had developed a planning document, been asked to review institutional planning documents, or felt that the institution was beginning to prioritize goals (by establishing areas of excellence and funding those at a higher level). The California librarians mentioned space planning as being quite important in their institutions. Only one participant reported that she was fully integrated into the strategic planning occurring at her institution. In general, even those participants who did report that there was some planning activity within the library or the organization still suggested that these two spheres of activity were not well linked or integrated.

When asked specifically about what factors and conditions affected the library's ability to do better planning and performance assessment, participants mentioned the following:

- a leadership crisis in medical center administration,
- level of commitment to planning,
- organizational structure,
- the continuing reliance on extensiveness measures and anecdotal evidence as primary tools for planning decisions at the institutional level,
- the demand for certain types of data imposed by existing organizational commitments combined with limited time and resources to collect new types of data,

- the lack of techniques and measures to describe and justify the library's value in particular institutional activities,
- the lack of planning and data management skills,
- the lack of library staff interest and involvement in planning activities within the library and within the organization,
- the conflict between the traditional perception of the library as overhead and the new need for accountability within the institution,
- the lack of resources to implement what is planned.

A discussion of these factors and their relationship to planning activities constituted a major portion of the focus groups.

Several environmental and organizational factors were reported as affecting the library's ability to do planning. Several participants suggested that a crisis in medical center leadership and the high turnover in medical center administrators led to a situation where the library was unsure about what goals to be pursuing. Medical center missions, philosophies and goals changed frequently as each new administrator pursued his or her own vision. One respondent suggested that the problem was exacerbated by the fact that medical center administrators were not trained in management techniques during the course of their medical school degree.

Participants in the focus groups also reported various levels of commitment to planning, both within the library and at the institutional level. One respondent said that staff in her library were interested in a common vision but also wanted to go their own way. Another person said that at her institution it was "management by crisis." Another participant reported that planning at her institution was not designed around building a general vision of the future but was outcome oriented (that is, focussed on specific results). An institution's lack of commitment to planning might represent a belief that planning is not useful. Several participants suggested that strategic planning might not, in fact, really be necessary and might just be a waste of resources. Another factor mentioned was the prevailing clinical attitude which causes people to deal with matters in a life and death fashion rather than in a long-term planning fashion. Planning efforts within the library are clearly affected by the prevailing attitude towards planning and the concomitant commitment of resources and time.

Organizational structure also appears to play a role in a library's ability to do effective planning. Canadian libraries typically report to the University Librarian and find themselves trying to justify the cost and validity of their services to other librarians (who may feel slighted by the amount of resources expended on the medical library). Some of the American libraries also report to the University Librarian and a California librarian suggested that in his institution, department heads were the equivalent of "village chiefs" and that grand visions could not be imposed on them. This led to short term solutions to problems and the belief that central planning slowed things down. Additionally, the medical library is slowed down because it can't do anything the other libraries on campus don't do. Other American libraries report to the dean of the medical school and compete with different institutional departments and may need to present different arguments. This theme of organizational structure as a determinant in planning capabilities surfaced in all of the focus groups.

When asked what techniques they used to promote, justify, or sell the library to the administration, participants reported that they used interpersonal relationships, grassroots lobbying (getting other influential people to speak for them), anecdotal evidence, and traditional extensiveness measures (e.g. number of volumes) as well as demonstrating the ability to provide solutions. If necessary, these types of evidence were backed up with data from the Annual Statistics

volume. Comparisons were also made between their library and other peer libraries using the Annual Statistics volume. The peer group selected changed depending on what type of comparison needed to be made. Participants carefully selected who they would compare to in order to make particular arguments to the administration. A common approach was to highlight items in the Annual Statistics volume to visually demonstrate where the library was positioned relative to others. Concerns were raised that comparisons tend to get locked in even if they are no longer useful, and that it is not always clear what libraries to compare to. One participant reported that his institution decided that it wanted to be in the top ten medical schools in the United States, but could not decide by what criteria to judge the top ten.

While these techniques for justifying the library had some success, most participants were dissatisfied with their ability to justify the library and were looking for better measures and techniques. Specific types of measures that participants mentioned as lacking were measures of quality of service, and financial management data (primarily costing figures). There seem to be several factors related to the lack of better techniques. One problem is the commitment to reporting traditional measures. The Canadian libraries appear to be in a particular bind in this respect. Generally, the Canadian libraries report to the University Librarian and therefore must report statistics to CARL/ARL as well as to AAHSLD. At this point, it appears that Canadian libraries would have to collect data and report new measures on top of the traditional measures already requested by CARL/ARL. Staff resources for such an undertaking are limited. The concern that new measures would be above and beyond what was currently being reported resulting in more time and resource expenditure was a concern for most participants.

Along with the need to report traditional measures, the lack of new types of measures was also cited as a cause for ineffectiveness of planning. All participants eagerly awaited such measures. Several people reported that their administration was willing to listen to different types of data; administrators wanted to be told what types of measures would be more useful and why. During several of the focus groups, participants brainstormed to develop types of measures which might be useful. One of the most interesting developments in the sessions was the idea of linkages. Participants recognized that to justify the library's value to the institution in these times of limited resources required the demonstration of links between library services and institutional missions. In essence, how did library services and activities contribute to fulfillment of institutional missions? These linkages are discussed more fully in the section entitled Performance Measures.

Participants also recognized that the library and its staff also had a responsibility for improved planning activities. They felt that they and others in the library did not have adequate training in management, planning, or data handling. Skills such as data collection (particularly in terms of assuring validity and reliability of data), sampling, data manipulation (e.g. in spreadsheets or MIS), data analysis and environmental scanning were mentioned. The environmental scanning skill was recognized as being critical. One participant said that it was clear that staff on the front line have a lot of information about the institutional environment but it is still unclear how to collect this information, validate, and plug it into an MIS or into planning efforts. Another participant wished for a mood ring. While he was integrated into institutional planning efforts through service on committees, he needed training in how to interpret what was going on (e.g. who the major players were) in ways to facilitate planning.

There is also an attitudinal component to planning efforts that needs to be addressed. Several participants said that library staff were not active enough in pursuing opportunities to be involved in planning. Another participant echoed this statement suggesting that library staff needs to be where

decisions are made, such as key committees, and must demonstrate credentials by being productive in these activities. One person said that libraries frequently missed the chance to be involved in institutional planning because they were afraid to stick their necks out. Several people were hopeful that increased strategic planning efforts could help create an environment in which people could get into a different mind set. One person suggested that staff could be developed through coaching, training, and helping them to find opportunities to be involved.

Associated with the perception of the lack of staff interest and involvement in planning is the conflict between the traditional perception of the library as overhead rather than a cost-generating center in the institution. One person commented that if we wish to be more involved at the institutional level we need to move to a new management stance. This new stance would bring with it the responsibility to act in a different manner, including contributing financially to the institution and providing clear indication of the library's value to the organization. In the focus group where this was mentioned, all participants felt that becoming a full partner in the organization was necessary.

One final obstacle to better planning was brought out in the focus groups, the lack of time for planning and limited resources to implement what was planned. Planning efforts which go beyond the scope of what is possible leave people unwilling to participate further.

Library Data Management Techniques

There is a wide range of data management techniques and software in use in the libraries. Most of the participants felt that they had a handle on collecting the AAHSLD statistics but other data gathering was ad hoc and not well organized. Most of the Canadian participants had limited access to computerized tools. Most data in the Canadian libraries were still being collected manually, and were not being incorporated into any computerized tool. The American libraries were much more fully computerized with all libraries having some type of spreadsheet or other application in use. One site was currently transferring data from the library's automated system to the data management software. None of the participants was currently using the machine-readable form of the AAHSLD statistics.

POSSIBLE PERFORMANCE MEASURES

Throughout the focus groups, dissatisfaction with current methods of demonstrating the value of library services to institutional administrators was expressed. Many participants reported a reliance on anecdotal data (which then might be backed up with evidence from the Annual Statistics) and on the traditional extensiveness measures (e.g. volume counts). There seems to be several causes for this reliance, namely that librarians are not prepared to offer different types of data and that administrators seem to be unaware that other measures of the value of the library might be appropriate.

This suggests a positive opportunity for libraries to develop new measures of performance providing that we can explain what they mean and how they are used. The clear sense from the focus group participants was that it was necessary for these measures to demonstrate the quality of services and what libraries do for people. Additionally the measures should be tied to particular institutional activities and missions; that it was important to establish areas in which the library's impact on institutional outcomes could be demonstrated. Focus group participants formulated a number of possible

institutional missions to which library services could be tied. Missions mentioned were:

- administrative planning activities,
- faculty programs both clinical and educational,
- research,
- patient care,
- medical school students' lifelong learning abilities,
- other professionals' lifelong learning habits,
- cost containment,
- curriculum change,
- curriculum quality,
- clinical librarianship programs,
- service to unaffiliated professionals and regional hospitals,
- development activities.

Discussion of these missions led to the generation of some possible associated performance measures by participants. Measures suggested were:

- research grants that faculty have obtained through use of the library,
- demonstrating the use of the library in determining that one test was cheaper than another,
- medical school residency placement due to students' information skills,
- diversity and depth of programs.

These measures represent just the tip of the iceberg in terms of measures which could be developed in relationship with particular institutional missions.

POSSIBLE SERVICE ROLES

During the course of the focus groups, participants were questioned as to possible service roles for academic health science librarians and libraries. A number of roles were mentioned. These were:

- involvement in lifelong learning,
- outreach to unaffiliated professionals,
- quality filtering or value-added services
- involvement in database choice, implementation, and use throughout the institution,
- medical informatics initiatives,
- AV services,
- computer services and other educational technology,
- IAIMS roles,
- curriculum development activities.

Based on these suggestions, a set of draft service roles was developed between the second and third focus groups and presented to participants at focus group 3. Generally, they found the roles, as drafted, a bit unclear and made a number of comments for their improvement. They also suggested that the roles were not detailed enough to facilitate planning activities. The study team is currently exploring new approaches to the development of service roles or service scenarios based on their comments.

NEEDS AND REQUIREMENTS

Participants in the focus groups raised a number of issues concerning planning and management in their libraries. These are:

1. **Health science libraries must think strategically and planning is useful if it helps them to do that. Planning must focus on key issues of concern to the library and the institution.**

Librarians must be able to solve problems for people in their environment. This means that they must be in the right place at the right time with the right information. This entails knowing what the right place is, what timing will work, and what information will solve the problem. If librarians cannot monitor their environments effectively they will not be able to do this.

Planning must assist librarians in their monitoring efforts, helping them to understand their environments and think strategically about what to do next. Planning that takes librarians away from this effort is not helpful.

Planning must be focussed on key issues of concern to the library and the institution. For many libraries, this may mean a focus on specific issues and outcomes (such as space utilization) rather than long-term strategic positioning. A focus on specific issues and outcomes may be very important in academic health science libraries where the culture emphasizes specific outcomes in specific time frames. Given this tendency, a planning manual should not be limited to techniques that are applicable only to strategic planning efforts.

2. **For medical libraries to survive in their current institutional contexts requires that the library play a more visible role in the life of the medical center. Assistance is needed in developing strategies and techniques for gaining and retaining participation in institutional planning and management efforts. There is a great need for techniques for reading the organizational climate.**

There was the general recognition that the library and its staff need to become full partners in institutional management activities if they wish to remain a viable part of the organization. The participants suggested the need to demonstrate the value of the library to various institutional activities but perhaps more importantly emphasized the need to become active participants in planning and management at the organizational level. Library managers need to be, and see themselves as managers within the larger institution.

While some strategies for becoming involved are being employed (such as committee work and high visibility), others need to be developed. Several factors were mentioned which have impacted library participation to date. These are outlined in the section on Requirements and needs for performance measures, service roles, and planning. These factors suggest that staff development activities relating to environmental scanning, planning, evaluation, and performance evaluation may be necessary. They may also suggest, that since every organization is different to some extent, a planning manual might be better focussed on strategies for developing and utilizing planning techniques than on lists of actual measures.

3. **There is a crisis in medical school administration which adversely affects the library's ability to plan successfully.**

There is a crisis in medical school administration which adversely affects the library's ability to plan successfully. Focus group participants uniformly cited high turnover in the medical school administration, which has affected the library's ability to interpret the organizational climate and then plan based on that interpretation. Such a problem may argue for the development of planning and evaluation tools and techniques which function in the short run rather than the long run.

Participants also suggested that medical school administrations had not identified for themselves, how to measure the school's performance. This makes it exceedingly difficult for the library to develop measures of effectiveness which are tied to institutional goals. Part of the crisis may be related to lack of adequate education and training of managerial activities. Some commented on the fact that neither they or their medical school manager counterparts had adequate managerial preparation (in a host of areas) to deal with the complexity of the issues that confronted them.

4. **Planning efforts at the library and institutional level are not well developed. Links between library service and institutional goals need to be developed.**

While participants did cite some planning activity, both within the library and within the institution, it seemed scattered and still fairly undeveloped. There still appears to be a great reliance on anecdotal reports (which may be backed up with quantitative data). There was some feeling that institutional administrators did not know what to ask for and were waiting for instruction. The participants also addressed several problems they face in becoming integrated into planning efforts including lack of planning and data management skills as well as the lack of appropriate measures. Librarians frequently feel isolated from existing planning efforts in the institution for these reasons.

These discussions also suggest that a gap exists between the ways libraries have traditionally sold themselves to their institutions and the driving assumptions and forces behind current institutional planning (which influence the types of arguments and methods needed for justifying a library's value). Participants felt that new measures which linked to institutional missions would facilitate their ability to demonstrate the value of library services and provide useful tools for strategic planning at the institutional level. A number of possible linking areas were discussed in the section on Performance Measures.

5. **A number of new service roles were suggested for academic health science libraries.**

Participants also explored the need for new visions of library activities and services. It was felt that there might be a variety of ways to link to institutional missions which could be encapsulated into service roles which might serve as focussed visions incorporating a number of services and activities. Participants generated a number of these new visions or service roles. These were presented in the section entitled Service Roles. Several concerns were raised by participants about the development of service roles. The development of service roles should recognize that services are market driven in the health sciences environment and that they will change from year to year. They should also be non-prescriptive and allow for various levels of commitment and effort.

As the study team analyzed the focus group discussions related to service roles and drafted some example roles, it appeared that the roles were not detailed enough and did not capture contextual factors sufficiently to enable librarians to use them as tools to explore new directions in service. What

appeared to be needed were scenarios which are descriptions of how possible future states of being might evolve. Scenario development requires planners to make their assumptions about the future explicit and describe a future state of the organization in light of these assumptions and in light of possible organizational goals and resources. The study team is in the process of drafting example scenarios for exploration in later parts of the study.

- 6. Data must be collected for a purpose; data collection must be problem-centered. Library data management techniques appear to be evolving and being recognized as an important management activity.

Data collection efforts need to focus on particular problems to be resolved rather than on measuring processed. In considering what data to collect, librarians should first consider what their top problems are and then consider what data will help them in thinking about and solving these problems. This suggests that a planning manual should include information on how to prioritize problems and determine what types of data might be useful in resolving them.

Most of the libraries were interested in or were already using some kind of data management technique. The level of data management techniques and the variety of application software currently employed, as well as the variety of needs seems to preclude the recommendation of particular software for use in data management tasks and suggests a more general focus in the planning manual.

- 7. Different institutional contexts impact the library's planning and evaluation efforts.

A number of contextual issues appear to impact the library's ability to plan. Issues raised in the focus groups include organizational structure, commitment to planning, organizational culture and the types of institutional missions to which the library must relate. These contextual factors and others not yet identified need to be taken into account as the study team develops models of the planning process. Figure 1 represents one approach to developing frameworks for planning within different organizations. The study team will continue to explore additional approaches for use in a planning manual.

Figure 1
LEVELS OF PLANNING COMMITMENT

Institutional Perspective				
Library perspective	knowledgeable and committed	not know. and comt'd	know. not comt'd.	not know. not comt'd.
knowledgeable and committed				
not know. and committed				
know. and not committed				
not know. and not committed				

8. **There is a tension between the traditional role of the library as overhead and its new role as full partner in the organization.**

An undercurrent running through the sessions was the conflict between the institutional view of the library as "overhead" which receives funds for its support without contributing to the institution financially and the new role of library as full partner in the organization. Participating fully brings with it the responsibility to act in a different manner, contributing financially to the institution and providing clear indication of the library's value to the organization. In order to accomplish this goal, quantitative measures of the library's value need to be developed.

9. **Importance of education and training in the area of planning and evaluation of academic health science library services.**

Underlying much of the discussion was the concern that both library managers and institutional managers are unprepared for the managerial responsibilities they have to fulfill. Thus, the development of a manual for academic health science libraries should be seen in the context of educating academic health science librarians as well as simply producing a manual.

Moreover, the educational imperative includes an attitudinal component. The sense of the participants was that some academic health science library managers have some "doubts" as to the usefulness and/or appropriateness of performance measures; are the benefits from such planning and evaluation approaches likely to be worth the effort? As yet it is unclear to some that it is worth the effort.

An implication of this issue is the importance of coordinating an educational program for AAHSLD members regarding MIS, planning, and evaluation as part of the overall project. A theme within this effort is that librarians have to take on more of a "managerial" perspective; they need to recognize the importance and uses of planning and evaluation strategies. This educational effort can include the study team, but eventually, AAHSLD will need to take responsibility for an ongoing educational component—perhaps coordinating it with the MLA efforts.

RECOMMENDATIONS

Recommendations for Continuing Action on the Part of the Study Team

Analysis of the focus group findings suggest several clear areas of action for the study team. These are:

- performance measure development,
- service scenario development,
- education and training.
- strategic planning process models

Action on these fronts needs to occur in conjunction with the development of a planning manual for academic health science libraries.

As the focus group results indicate, academic health science librarians are increasingly interested in planning and concomitantly in finding new ways and measures to justify their value to their institution. Better measures of the value of library services to particular institutional missions

were discussed as useful tools for that justification process. Participants mentioned several possible measures and the study team needs to develop these further and supplement them with additional measures. This process is currently underway. Measures need to be tested both for their ease of use as well as for their utility.

Service scenarios also need to be developed. The study team suggests that these will be more effect strategic planning tools than service roles based on discussions in the focus groups. Draft service scenarios have been developed based on the linkages to institutional missions discussed by focus group participants. These draft scenarios need to be tested to determine their utility for planning activities in a variety of institutional contexts.

Comments from the focus groups also point to the need for the study team to consider the development of service scenarios and performance measures in the context of the medical center as a whole. In order to assess viable scenarios requires an understanding of how the medical center views itself. A focus group for medical center administrators might be a fruitful technique for assessing this group's views of management and planning. Additionally, the study team might look at models from other service environments and assess their relevance to the medical center context. These other models might be used as the starting point for the development of service scenarios and performance measures to be used in the medical center environment.

The study team should also focus some of its energy on education and training activities. While participants in the focus groups were enthusiastic about using new measures and increasing planning efforts in their libraries, they had some concerns about their planning and data management skills and about their ability to develop new measures and services. The study team can play a role in the necessary educational activities both through the workshop to be held on November 9, 1991 and also through the incorporation of pertinent information in the planning manual. It should be recognized that the responsibility for ongoing and long-term educational activities cannot rest with the study team and alternative sources for educational support need to be identified.

Academic health science libraries are at a turning point in management. Factors such as limited resources and the increasing need for accountability within the institution necessitates that librarians become better managers of day-to-day activities as well as visionary strategic planners. In many cases, however, the requisite skills and attitudes are not fully developed. The study team is addressing these problems in a variety of ways one of which is the development of planning models which are effective for these libraries.

Strategic planning process models which work for academic health science libraries need to be developed. Based on an analysis of focus group findings, it seems clear that normative planning process models may not be effective given the institutional context and current environment of academic health science libraries. The study team is exploring new approaches to planning which will be examined for their utility in a variety of settings. These new approaches also need to be represented in the planning manual.

Recommendations for the AAHSLD Database

As we discovered in our study of the usage of the AAHSLD Annual Statistics volume and also in the focus groups, the statistics are widely used for comparison purposes. It is not as clear that they, as they currently exist, can serve the other important functions which focus group participants mentioned such as justifying linkages and demonstrating the value of library services to the institutional

administration. It may be that the statistics volume will continue to serve the comparison need, but that the manual to be developed in this project satisfy other planning and management needs.

The volume and the database could be improved to facilitate the comparison process. One clear need is a performance measure section. Comparison of different institutions in a performance measure environment will improve the library's ability to justify itself to management. A list of possible measures that can be generated from currently existing data has been developed is being reviewed to determine which measures are of value.

A second place where improvement might take place is in the comparative groupings. Our findings from the study showed that there was a great amount of dissatisfaction with the groupings. The planning and organizational contexts which are established for the planning manual need to be integrated into the development of the groupings which are used in the Annual Statistics volume.

Finally, there needs to be increased marketing of the machine readable form of the database. That machine readable form needs to be as generic as possible so that it can be used with a variety of software packages and MIS's. While some comparisons are possible with the paper volume, others are not, and as focus group participants mentioned, the institutions to which they wish to compare change for different types of decisions. Only with the ability to reformulate the data as necessary can this comparison process be facilitated. Instruction on how to manipulate the data needs to be provided as well.

Recommendations for the Planning Manual

During the focus groups, participants were asked for their suggestions for the planning manual and they provided a variety of insights. Along with the suggestions that the manual be easy to read and clearly written, the following suggestions were made by participants.

- Provide information about how to load and use the machine readable AAHSLD statistics.
- Provide information on how to use data in decision-making tasks.
- Focus on evaluation techniques which are not too labor-intensive given the amount of time already spent collecting such data.
- Do not advocate particular software products since each library will have different needs. Try to make the approach as generic as possible.
- Provide assistance on how to explain the use of performance measures to library and institutional administrators.
- Consider planning techniques that will work in the short-run (since the institutions are changing so rapidly).
- Provide information on ways to show the difference the library makes to the organization.
- Give assistance in the development of service scenarios.
- Provide information on how to cost things out.
- Include methods on relating data with examples rather than just providing a list of performance measures.

These specific suggestions from participants as well as the other discussions which occurred during focus groups lead to a variety of suggestions for the planning manual.

The key points made by participants regarding the planning manual focus on a need to provide a "pick-and-choose" type of environment where users of the manual are free to choose different institutional contexts, different library roles or links which need to be maintained, or different levels of commitment to planning (both within the library and within the institution) in order to assess which planning strategies, techniques, and measures are appropriate. Possible elements of the contexts raised by participants are: links to the medical center mission, different library roles, different organizational structures, and different levels of commitment. Clearly, academic health science libraries in different situations may require different planning and evaluation strategies.

Focus group discussions also indicated the need for the development of useful performance measures and their incorporation into the manual. Along with presenting particular measures, the "pick-and-choose" environment being considered for the manual suggests that information about the development of new measures should be included and that measures be tied to particular institutional contexts if appropriate.

The study team is also considering the incorporation of service scenarios in the manual as tools for focussing vision and planning efforts. One of the most striking results from the focus groups was the need for new visions for service and action within the library in order to respond to changing institutional environments. Frequently new missions and services are difficult to develop without examples from which to work. Service scenarios start with detailed descriptions of "what might be." Planners compare and assess these possible visions for the future in light of environmental conditions in order to generate goal statements which are then used to develop objectives and plans for action. The benefit of scenarios are that concrete examples are provided to stimulate the creative process of visionary mission and goal setting. Again, as with the case of the performance measures, focus group results suggest that a menu of scenarios be provided to allow libraries in different organizational contexts to utilize the scenarios that would be most useful in their particular planning efforts.

THE NEED FOR STRATEGIC THINKING

Throughout the focus group process it was clear that there is a need for AAHSLD members to "think strategically" about the role of academic health science libraries in the future. Strategic thinking requires:

- Having a vision
- Making choices regarding what will and will not be done
- Leveraging resources
- Targeting services and resources to specific clientele
- Exploiting competitive advantages
- Positioning the library in the institution and in the community.

A strategic posture is opportunistic; it is one that attempts to set agendas rather than responds to them; and it is one that recognizes the importance and use of power and politics. Strategic thinking must also be combined with leadership, vision, and bold decision making. Any approach for the development of a planning manual, performance measures, service scenarios, and data management should include a strategic planning perspective.

EXECUTIVE SUMMARY

The AAHSLD data system must provide data for the internal comparison and measurement needs of library management as well as for the institutional management needs of the health sciences center administrator. Library managers are concerned with efficiency and effectiveness of their operations. Health science center administrators are concerned with the library's contribution to outcomes in the areas of teaching, research, patient care, and with overall cost management and containment.

Academic health sciences libraries and their medical centers use AAHSLD data to compare their library with other libraries in similar organizations. The database must be designed to allow libraries to identify their own comparison organizations and manipulate the data accordingly. The data must be comparable across institutions and over time. The measures and data collection methods must be uniform.

The choice of measures to be produced from the AAHSLD database must be based on three major criteria: the quality of the data; the value of the data for decision-making; and the level of effort required to collect data. Several, possibly contradictory, needs for the measures and data elements to be included have been identified. The data elements must be fairly stable, and varied enough to accommodate a wide variety of needs. The measures included must keep up with changes in information technology, in the health sciences, in the academic health sciences center environment, and with academic health science library functions. However, the level of effort required to collect the data must be minimal. Data collection methods must be easy and explicitly defined.

It is possible for the study team to identify many potentially useful measures. We consider it more important, however, to determine the current questions and problems for which data are needed and the major strategic directions, roles, or functions in which AAHSLD libraries will be engaged and for which information will be needed in the future. Current questions and problems already identified by the study team for which data are needed are:

- The impacts of delivery of information to remote sites
- Information technology use
- Costing of services
- Information on income generation activities

Strategic directions, roles, and functions also need to be considered in measurement development:

- The development and implementation of new visions for the library (see report "Example Vision Statements for AAHSLD Libraries")
- The increasing need for accountability within the institution
- The need for the library to respond proactively to changes in information technology and within the institutional context.

The study team is continuing to work on identifying and specifying these directions and roles.

The next phase of this study, in its treatment of measurement issues and the AAHSLD statistical system, should focus on:

- Continuing identification of current and enduring information needs, as well as identification of important future health sciences library functions, roles, and strategic directions, and THEN specification of the data needed to facilitate associated management processes
- The assessment of methods used to collect the current data and the development of easy methods for collecting high-quality data
- The linkages needed between library goals/services and the statistical system to evaluate the success with which services are accomplished
- The design of the data base and MIS system to provide those data in a flexible system that would allow libraries to construct their own data sets and analyses to meet local needs
- The development of the AAHSLD data base and individual library management information systems that support strategic planning.

In short, the development of the AAHSLD data base raises a range of complex issues and concerns. Figure 1 represents a sampling of some of the issues that will have to be addressed by the study team as it investigates the development of the data base.

MEASUREMENT AND EVALUATION IN AAHSLD LIBRARIES

Participants in the focus groups held in conjunction with the project were asked about current measurement activities in their libraries. All participants were collecting data for AAHSLD and the Canadian libraries were collecting CARL/ARL data in addition. Data from the AAHSLD Annual Statistics were frequently used to make comparisons between the library and other similar libraries. All participants pointed out that comparison groups changed based on the argument that the library was trying to present to the administration.

Other measurement activity was limited primarily because of lack of time and resources. Given existing commitments, any new types of data needed for decision-making would need to be collected in addition to what is already being collected. Participants were dissatisfied with this. They felt that the increasing need for accountability to the institution was creating the need for new measures (including performance measures) and techniques for demonstrating their value to the organization.

During discussions of ways to demonstrate the library's value to the institution, participants explored the possibility of demonstrating the library's contribution to particular institutional missions. Linkages suggested were linkages to administrative planning activities, faculty programs both clinical and educational, research, patient care, medical school students' lifelong learning habits, cost containment, curriculum change, clinical librarianship programs, service to unaffiliated professionals and regional hospitals, and development activities. Demonstration of these types of linkages will require that new measures be developed and the data associated with them be collected.

ASSESSMENT OF NEEDS AND PRIORITIES FOR THE AAHSLD STATISTICAL SYSTEM

A Draft Report Prepared for the
AAHSLD Editorial Board

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For the Study

A PLANNING, SERVICE ROLES, AND PERFORMANCE MEASURES MANUAL
FOR ACADEMIC HEALTH SCIENCES LIBRARIES

October 23, 1991

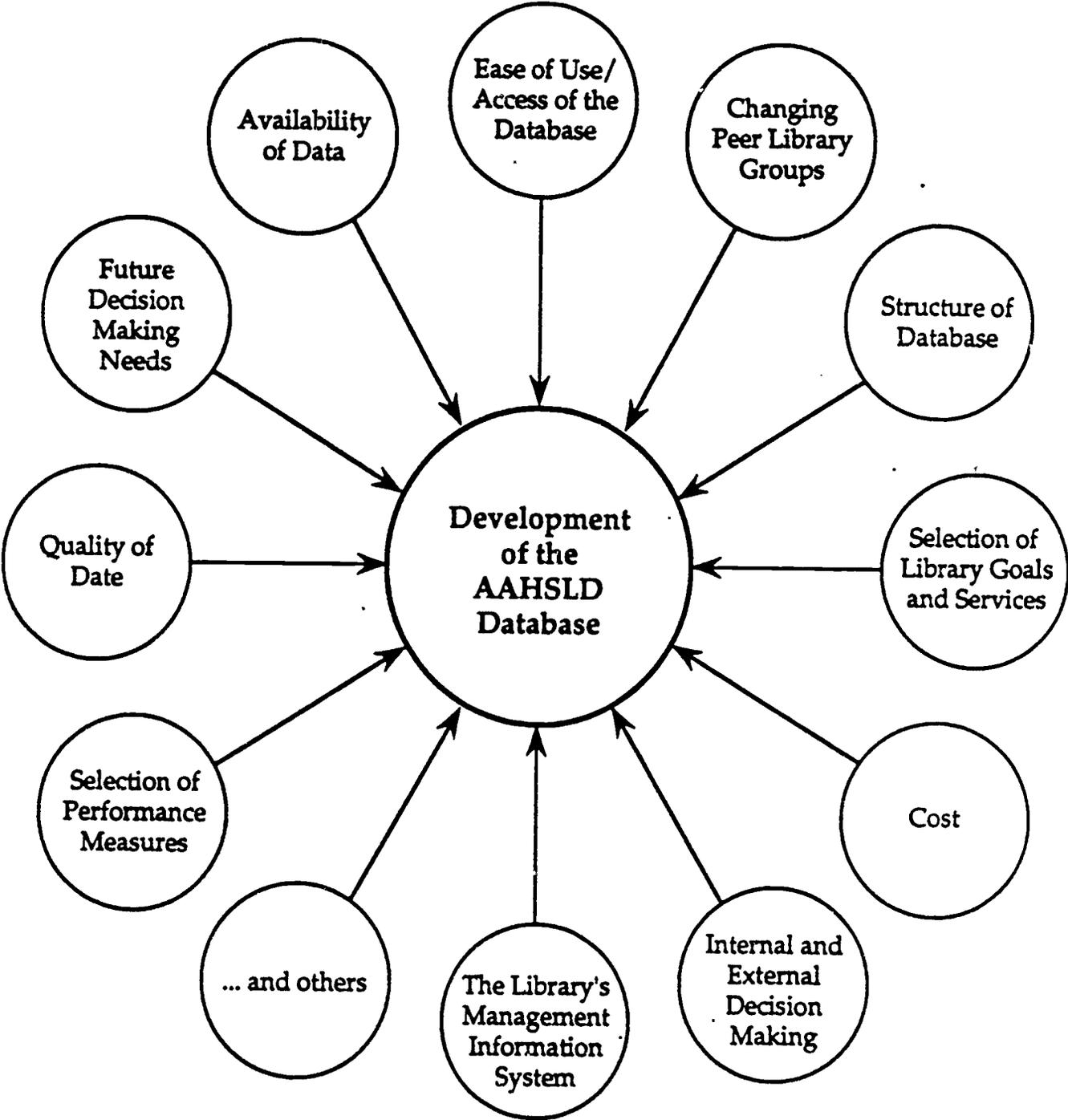
PURPOSE OF THE REPORT

The purpose of this part of the study was to assess AAHSLD library requirements for performance measures and the uses of the AAHSLD database in producing such measures. This report addresses:

- The current and possible use of measurement in AAHSLD libraries and the role of the AAHSLD data base in measurement activities.
- The study team's recommendations for the performance measures that should be produced from the database and for the data elements that should be contained in the database.
- The study team's assessment of how these measurement efforts could be linked to the strategic planning process.
- The implications of these findings concerning measurement for the design of a library Management Information System.

Major sources of information for this report were the three focus groups that met with the investigators (the discussions of which are summarized in another report, "Summary and Analysis of Academic Health Science Library Focus Groups"). In preparing this report, we also reviewed the AAHSLD Annual Statistics and the Hert and McClure report, A Study of the Use of the AAHSLD Annual Statistics in Member Libraries, as well as the literature review done as part of this project. We also drew on our extensive experience with measurement issues and approaches in libraries.

Figure 1
Factors Affecting the Design of the AAHSLD Database



Purposes of Measurement

Measurement in AAHSLD libraries is used for two major purposes:

- Within the library, for making decisions about resource allocation and program design.
- Outside the library, to communicate with people, primarily the parent organization in order to demonstrate the library's value and to justify its budget.

These two uses place very different requirements on the data used for measurement. Library managers' main concern is internal comparisons. They use data to determine whether the library should seek to accomplish a particular goal through one program of activity or another; or how the library should allocate its resources among several goal or program areas. Additionally, since library managers are intimately involved in library activities, they are familiar with its operations at a high level of detail.

Health sciences center administrators also make use of library data. They are concerned with the efficiency and effectiveness of the entire organization. They may be unfamiliar with the particulars of the library, but have to make decisions about the library's programs and resources. They have to decide what proportion of their budget to allocate to the library versus other program areas. Their primary concern is with the library's contribution to the health sciences center's overall operations.

The importance of different uses for measurement should not be underestimated. Different data may be needed; different language is certainly needed; different methods of data presentation are generally needed, as well. Yet academic health sciences libraries, like most other organizations, generally rely on a range of data for both internal and external purposes. The AAHSLD Annual Statistics volume is likely to be only one of many sources that might be used.

Measurement and Evaluation

Measurement does not in itself assess how well the organization is performing. Evaluation is the process of comparing measurement data to some standard of performance or expected level of accomplishment.

Findings from the focus groups make it clear that library managers are increasingly concerned with assessing and demonstrating the library's contribution to its parent organization's mission. The effective library contributes to the medical center's teaching, research, and patient care, as well as contributes to the effective management of the institution. This kind of assessment requires an evaluation of the health sciences library's contribution to the medical center's outcomes.

The area of outcome assessment is of growing importance in medicine, but is fraught with problems which derive from our inadequate understanding of and ability to assess causality. Although there have been some attempts to determine libraries' contributions in such areas¹, the role of library services in producing medical center outcomes is generally indirect. Library services contribute to research, teaching, and clinical practice, but may be just one component of many. Moreover, the availability of library resources does not ensure that the library will be used, or used appropriately.

As a practical matter, in the research-oriented environment of the academic health sciences center, assessment of the impact of library materials and services on health sciences center outcomes will itself require research. At the moment, it is unclear which outcome measures are (1) generally useful for AAHSLD libraries, and (2) especially useful for individual AAHSLD libraries. Research will require work to explore high quality time-series data elements currently not available in the AAHSLD data base.

In future phases of this study, therefore, it would be appropriate for the study team to review the current state of outcomes research and determine what kinds of research would be needed to assess the impact of library resources and services on AAHSLD library outcomes. The actual empirical research on library contributions to health sciences center outcomes will require considerable time and resources.

Making Comparisons

In place of such a definitive assessment of library performance, academic health sciences libraries and their medical centers rely heavily on comparisons with other, similar organizations. The library staff compare the library to other similar ones to determine how well they are doing, and whether improvement is necessary and possible. Health sciences center administrators compare their library's resources and services with those of comparable institutions to determine the quality of their library and the adequacy of its resources. In the Hert-McClure study of the AAHSLD Annual Statistics, "providing comparisons between your library and others" was the most frequently-cited use of the data.

A critical question, then, is which organizations are used as the basis for comparison. We have learned in our interviews that each AAHSLD library and its parent institution determines its own reference group. These may be neighboring institutions; medical schools competing for the same pool of students; research centers competing for research funds; or other campuses of the same university; and the like. Furthermore, the comparison groups may change depending on the issue. A medical school may compare itself on one issue with those with whom it competes for students, and on another issue with those with whom it competes for research grants. The AAHSLD data base need not – cannot – define groups of comparable organizations, or characteristics by which organizations could be grouped. Instead, the database must be designed to allow libraries to identify their comparison organizations and manipulate the data accordingly.

This pervasive use of the AAHSLD statistics for comparisons has major implications for the development of the AAHSLD data base. When data are used for internal purposes, there can be local variations in data collection to accommodate local needs. If, however, the data are to be compared across institutions, as the AAHSLD data are, then strict uniformity in data collection is necessary regardless of local needs.

For example, one library may want to count questions on how to use its online catalog as reference questions, because the catalog is complex and the questions are time-consuming and require highly-skilled staff. Another library with an easier catalog may not consider catalog questions to be reference questions. If the data are for internal purposes, the staff within one library must all count catalog questions the same way, but the libraries may differ from one another. If the data are for comparisons, however, the libraries must define reference questions according to some agreed-upon criteria such as complexity (all questions requiring professional skills are reference questions), or topic (questions about how to use the catalog are not reference questions); and then all the libraries must count consistently.

Two major requirements for the AAHSLD database and annual statistics report, then are:

- The data must be comparable across institutions and over time. The measures and data collection methods must be uniform.
- The database must be easily manipulated so that each library can define its own comparison group as needed. Predefined comparison groups are of limited value.

An implication of these requirements is the re-thinking of the type of data needed to make useful comparisons between the library and other sets of libraries on specific types of data and outcomes.

CRITERIA OF MEASURES FOR THE AAHSLD DATABASE

The choice of measures to be included in the AAHSLD database must be based on the following criteria:

- The quality of the data
- The value of the data for decision-making
- The level of effort required to collect them

Complicating the development of the measures is the consideration that the knowledge, skills, and uses of the measures are likely to vary considerably across the various AAHSLD libraries.

Data Quality

Good measures possess the following characteristics:

- **Validity:** valid measures measure what they are intended to measure. Circulation, for example, is not a valid measure of collection use in a situation where much use is in-house.
- **Reliability:** reliable data are data collected in the same way at different times and across different institutions, so that if there are differences in the data, they reflect differences in that which is being measured rather than differences in how the measurement was done. Reliability is easier to achieve with some measures than with others: the measurement of reference transactions, for example, requires that a consistent definition of "reference transaction" be applied by a large number of staff repeatedly. This is more difficult to do reliably than to program a circulation system to count circulation transactions.
- **Usefulness:** the number of possible performance measures is unlimited. Good measures are those that are useful, that is, that meet a particular need or purpose.
- **Understandability:** for measurement data to be used, they must be understandable to those who need to use them. As we already noted, this may be internal or external decision-makers, with more or less extensive knowledge of the library.

Data must have all these characteristics if they are to exhibit the highest quality. The better the quality of the data, the more value of the data, and the increased level of effort in collecting the data.

Value of the Data

Data are used for decision-making. Which data are most useful depend on the uses to which they will be put. That is, the strategic priorities, the current problems, and the decisions confronting the users of the data determine which data should be collected and used. This may seem to be a tautology, but it is important for this project that we note that it is difficult to define a limited set of most-useful measures because as circumstances and priorities change, the libraries' data needs change.

Differences in the health sciences environment, the medical center environment, information technology, and the libraries will result in different problems and therefore different data needs. All these areas are rapidly changing. The fact that the data are used both within the library and within the medical centers makes even more variation is possible.

Level of Effort in Data Collection

Data collection and analysis are costly in staff time. Careful decisions must be made about what data to collect and how. An added complication to AAHSLD data collection emerged from our interviews. When libraries collect data about their own operations, they choose the level of effort and quality of data according to their own priorities and needs. But when libraries report data to AAHSLD, they are collecting data for other libraries, not for themselves. They have little incentive to expend much time and effort. Internal needs will always take precedence.

The implication for the AAHSLD data collection effort is that, taken as a group, the libraries will never devote substantial time and effort to AAHSLD data collection. Any measure that requires substantial data collection is therefore immediately suspect, because it is unlikely that many libraries will have devoted much effort to collecting reliable and valid data.

Concerning the choice of measures to be reported, then, several, possibly contradictory, needs are apparent.

- The measures reported in the AAHSLD database must be fairly stable. Libraries need to be able to investigate trends and changes over time, so the same data must be included year after year. The effort required to collect the data in so many libraries requires that definitions and procedures change fairly slowly to allow for maximum coordination.
- The number of measures reported must be large and varied enough to accommodate a wide variety of data needs.

However:

- The level of effort required to collect the data must be minimal.

- As much as possible, the data collected must be those that the reporting libraries themselves will wish to use, both internally and externally.
- Data collection methods must be easy and explicit; the more direction and help that libraries get in collecting data, the more likely they are to do so in the way suggested by AAHSLD.
- The measures included must keep up with changes in technology, in the health sciences, and in the health sciences center environment, and with health science library functions.
- Libraries need to be able to generate their own measures and comparisons from the data elements reported in the database.

These are important requirements that must be kept in mind in the development of academic health science library measures.

PERFORMANCE MEASURES FOR AAHSLD LIBRARIES

The term "performance measures" encompasses a range of types of measures that address organizational performance:

- Inputs, or resources
- Processes by which organizations convert inputs to outputs
- Outputs, (e.g., services delivered)
- Outcomes, or the effect of library services. (e.g.; the results of information use).

In libraries, as in other kinds of organizations, especially service organizations, the tendency has been to collect data on inputs because they are easy to collect, unambiguous, and easily compared. Outputs and outcomes, on the other hand, are none of these. So although organizations are generally more interested in outputs and outcomes, they have tended to collect data on inputs. There is an increasing need for AAHSLD libraries to be accountable to their institution and present data that provides evidence of the library's value to institutional outcomes. This need demands that the AAHSLD database be reexamined for its ability to provide data on outputs and outcomes.

Choosing Performance Measures for the AAHSLD Data Base

The AAHSLD data base consists of a set of data elements for which raw data and summary statistics can be reported. Current data elements included describe clientele; inputs or resources, including library materials, staff, and hours open; expenditures; and use measures. Additional measures of the following types can be constructed from the available data elements:

- Changes in inputs and/or outputs
- Unit output per unit input (e.g. reference transactions per FTE librarian)

- Output per unit of time (e.g. circulation per hour open)
- Output per member of primary clientele (e.g. circulation per student)
- Ratio of one type of output to another (e.g. ratio of total information contacts to gate count)
- Ratio of one type of input to another (e.g. net volumes added per librarian FTE)
- Subdivisions of inputs (e.g. holdings by type of material or classification area)
- Cumulation of outputs (e.g. external circulation + reserve circulation + in-house use = total use)
- Subdividing various outputs (e.g. external circulation for different parts of the collection)

Some other measures could be added using new data collection, including:

- Availability of various resources, e.g. the probability that a resource (library material, study space, etc.) will be available when user wants it
- Success rate: proportion of users or uses that are successful

Numerous added analyses of the financial and expenditure data are possible:

- Expenditure per unit output
- Expenditure per unit input
- Expenditures per member of primary clientele

However, development of performance measure out of context of information needs, library services and goals, and strategic directions for the future of the library is inappropriate. A clearer sense of these issues is needed as a prerequisite for the development of measures, the design of the AAHSLD data base, and the development of library management information systems.

Recommendations for the Data Base

The AAHSLD Annual Statistics Editorial Board has, over the years, give considerable thought to the data to be collected and reported. The most useful approach of this study is not to second-guess this committee, or to suggest additional measures (of which, as the list above shows, there are many), but to think through some of the more fundamental issues about what is in the data base and how the data are presented.

The discussion above concludes that the data to be included in the database and report should be determined by the audience's information needs. Rather than detail possible measures, we find it more useful to consider

- What are the current questions and problems for which data are needed, and

- What are the major strategic directions, roles, or functions in which AAHSLD libraries will be engaged and for which information will be needed?

The second question is being addressed by the part of this study that is concerned with the development of strategic roles and visions.

For the first question, we have identified from the focus groups some areas for which measurement is needed. These are described below, with some possible measures. More development is needed in each of these areas. In the next phase of this study, we will work with AAHSLD librarians and the statistics editorial committee to (1) identify areas in which measurement is needed and (2) develop specific, do-able, useful measures. Moreover, it must be stressed that the identification of problems for which data are needed is closely intertwined with the identification of health sciences library roles and strategic directions.

AREAS WHERE PERFORMANCE MEASUREMENT IS NEEDED

1. Delivery of information to users at remote sites.

Medical centers are increasingly decentralized, with library users physically scattered. Advances in information technology allow users to access the library's databases and request documents without ever visiting the library. Overall, this is a positive development, reducing the time required for users to meet their library-related needs and making the library accessible at all hours. Remote users, however, are less likely to get assistance from the library staff, and cannot as easily browse the library's collection. The challenge for health sciences librarians is to provide high quality and rapid service to remote users.

Some related data needs are:

- Numbers of remote uses of various types (catalog searches, other database searches, document requests, documents delivered)
- Speed of service to remote users, including speed of delivery of information
- Availability of service to remote users (e.g. proportion of time that a port is free for remote searching).

2. New information technology

As new technology is adopted by libraries, the AAHSLD statistics on resources and services must include them. The most obvious are CD-ROM workstations and databases and end-user searchable online databases.

Possible measures are:

- Number of CD-ROM workstations
- Number of databases available on CD-ROMs

- Number of CD-ROM searches performed (requires that the off-the-shelf software has been designed to count them; or a log for user self-reports)
- Number of online databases available for end-user searching
- Number of end-user online database searches performed.

An interesting issue that requires further thought is the role of the library in assisting users in end-user searching. With services like Lonesome Doc and Grateful Med, the library is no longer an intermediary. The library does, however, provide support to the medical professional doing his/her own searching. The medical center is likely to want information about the extent of end-user searching by its members regardless of the library's role.

3. Income-generation

Some health sciences libraries are under pressures to generate income for their parent institution. They may do this by contracting with other organizations for services; by getting grants; or by producing and marketing products (such as databases and software). Such activity would result in the need for data on:

- Income relative to expenditures
- Income and expenditures per unit of service or output
- Various financial measures related to costs and income.

4. Outcomes measures

As health sciences libraries are increasingly pressed to justify their budgets, librarians and their superiors increasingly want data on the library's outcomes: how do people use the information that they get from the library? What difference does the library make in the organization's research, teaching, and patient care? To what degree does the library contribute to the success of the host institution? This is a very difficult area but one that needs more investigation.

The most common method of assessing library outcomes is to query library users, by way of a survey or focus groups, about the library's contribution to their activities. Surveys and focus groups are very time-consuming. The quality of the results is limited by respondents' (1) willingness to participate and by their ability to (2) remember and (3) evaluate the library's contribution to their work. Such methods are highly imperfect. However, this is an area that is critical and further investigation is required into possible methods of assessing the library's contribution to research, education, patient care, and administrative activities.

5. Costs

Accountability requires information not just on outputs and outcomes, but on costs. What resources are used to produce the outputs required? Many health sciences centers are acutely concerned with costs and income, and have begun to place unprecedented demands for cost information on their libraries.

In making cost comparisons across libraries, resources have to be charged similarly. The uninformed comparison of costs across libraries is extremely hazardous. Costing of library operations is very difficult, especially when the library is embedded within a larger organization, as is usually the case. Accounting conventions differ. More confusing, however, is the variation in how resources are charged to a unit. Such basic issues as whether and how the library is assessed for its space and utilities make cross-library comparisons very sticky indeed.

Within the library, the attribution of costs to cost centers is also extremely difficult. For example, if a journal is used for in-house consultation and photocopying, for out-of-library circulation, and for copying for interlibrary loan requests, how is the subscription cost to be divided among those uses?

MANAGEMENT INFORMATION SYSTEMS AND THE DATA BASE

The ability of the library to organize, manipulate, and use some form of a management information systems (MIS) for decision making is a key issue yet to be faced by AAHSLD libraries. Collecting the appropriate data and developing appropriate measures is necessary but not sufficient for effective use of the AAHSLD data base. Each AAHSLD library must also be able to organize and manipulate the data that is (1) submitted to the AAHSLD data base and (2) collected locally and specifically to assess the library's services and justify a range of library activities. Currently, AAHSLD libraries do not have meaningful systems of data management within their libraries.

An effective machine readable MIS provides library decision makers with accurate and timely information that improves the basis by which decisions are made. The focus of the MIS is to capture, organize, analyze, compare, and report a range of data describing library activities, services, and management. The MIS should support a number of different types of decision making:

- Operational decisions (day-to-day decision making)
- Strategic planning decisions (determining appropriate objectives and accomplishing those objectives)
- "What if" questions (if we increase expenditures on a particular service, what would the impact be on another service?)
- Exceptions (in-house use of periodicals has decreased drastically during the last month--why?)
- Resource control (ensuring that resources are expended on appropriate activities or items).

An effective MIS for AAHSLD libraries would draw upon data submitted to the AAHSLD data base but would also include a range of data elements needed for that particular library as well. Performance measures developed for the AAHSLD data base may be augmented with performance measures used in an individual AAHSLD library MIS.

Typically, AAHSLD libraries have a broad range of management data resulting from both internal and external data collection activities. Indeed many different individuals throughout the library may have or produce such data. But not everyone may know what data are available, the data may not be reliable, and little thought may be given to determining which data to collect and how often. Further, the data may not be made readily available to the decision makers who need it the most, nor might the data be presented in a format that is understandable by the library decision maker. Most AAHSLD libraries are unable to:

- Comprehensively capture, organize, analyze, and report information that describes the library's environment and library-related activities and services
- Identify clientele user information needs systematically and analyze those needs both for day-to-day decision making as well as for long range planning.
- Demonstrate the overall effectiveness and efficiency of specific library services and activities
- Draw upon the AAHSLD data base for data that can be manipulated and analyzed in light of local information needs
- Simplify and standardize the library data gathering and reporting activities to ensure the collection of quality data for use in library decision making
- Incorporate data from the AAHSLD data base or from a local MIS into the strategic planning process.

AAHSLD libraries need to develop a locally-based MIS that draws upon the AAHSLD data base, utilizes additional local data as appropriate, and produces outcomes-oriented information and measurement of use for strategic planning.

THE STRATEGIC PLANNING CONTEXT

Development of the AAHSLD data base, design of performance measures, and the need for management information systems must be considered in the larger context of strategic planning (see report "Review of Academic Health Science Library Planning Documents"). At its most general level, strategic planning simply means:²

A disciplined effort to produce fundamental decisions and actions that shape and guide what the organization is, what it does, and why it does it. At its best, strategic planning requires broad-scale information gathering, an exploration of alternatives, and an emphasis on the future implications of present decisions.

The importance of a future perspective in strategic planning is essential. It is for this reason that the study team has spent some time on developing possible vision statements (see report "Example Vision Statements for AAHSLD Libraries").

Yet, a future perspective for successful strategic planning must be grounded in the ability to know, on an ongoing basis, how well the library currently does what it says it is doing. Knowing how well the library does what it says it is doing requires the library to:

- Have goals and to be able to articulate what it should be doing and what its vision of itself is for the next 3-5 years.
- Have a systematic means of identifying, collecting, organizing, and analyzing a range of environmental and library data.
- Have measures that assess the performance of the library for key service activities and to determine the degree to which the library actualized the vision it has articulated.

Measurement, evaluation, and data management should not occur in a vacuum. They occur in the larger context of strategic planning. Thus, a key requirement that must be addressed in later phases of the project is integrating the measurement, data collection/management, and vision development processes into coherent strategic planning for AAHSLD libraries.

Figure 2 represents an evolving strategic planning context for AAHSLD libraries. The figure suggests that a key ingredient is to first develop a vision statement of appropriate library services and activities. Next there is an assessment of current library services/activities. Strategic planning then develops a process for moving the library from existing services/activities to those identified in the vision statement. The AAHSLD data base as well as the library's MIS support the strategic planning process.

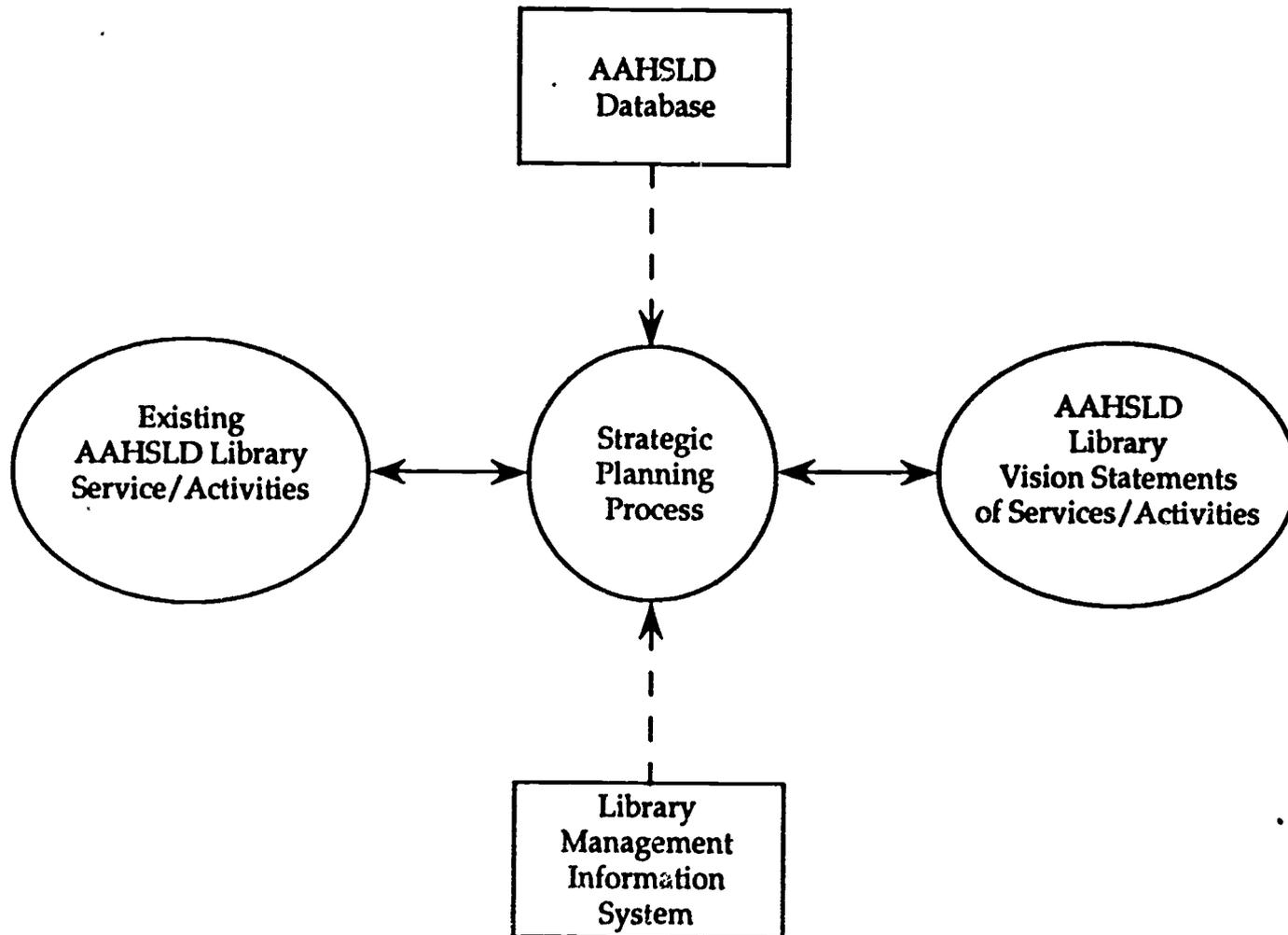
SUMMARY AND RECOMMENDATIONS

Measurement is used for two major purposes: (1) internal decision-making and strategic planning regarding resource allocation and program design, and (2) communication with people outside of the library, primarily the host institution, to demonstrate the library's value and justify its budget. The AAHSLD data must address the concerns of both library management and the health sciences center administrator. The next phase of this study will more thoroughly assess those concerns. But in this phase the study team has learned some useful things about the AAHSLD database and its uses.

- AAHSLD library managers use the AAHSLD Annual Statistics primarily for comparative data with selected other libraries to address current concerns. These concerns vary, and the reference groups used vary.
- Health science center administrators are concerned with the library's contribution to outcomes in the areas of teaching, research, and patient care; and with costs.
- Existing data in the AAHSLD data base is not seen to provide linkages between service roles (both existing and evolving ones) and performance.

The AAHSLD data must therefore reflect library inputs, processes, and outputs. In the future it would also be useful to review the current state of outcomes research and determine what additional research would be needed to assess the impact of library resources and services on health science center outcomes. Empirical work in this area is likely to be time-consuming and costly.

Figure 2
Strategic Planning Context



In place of a definitive assessment of library performance, health sciences libraries and their medical centers rely heavily on comparisons with other, "similar" organizations. Each organization determines its own reference group, which may change with the issue. Therefore, the database must be designed to allow libraries to identify their own comparison organizations and manipulate the data accordingly. For data to be compared across institutions, as the AAHSLD data are, the data must be comparable across institutions and over time. The measures and data collection methods must be uniform.

The choice of measures to be produced from the AAHSLD database must be based on three major criteria. The first is the quality of the data. The second is the value of the data for decision-making and strategic planning. It is difficult to define a limited set of most-useful measures because, as circumstances and priorities change, the libraries' data needs change. The third major criterion is the level of effort required to collect data. When libraries report data to AAHSLD, they are collecting data for other libraries, not for themselves. Internal needs and priorities must predominate. Libraries cannot devote substantial time and effort to AAHSLD data collection.

Several possibly contradictory needs for the measures and data elements to be included have been identified. The data elements reported in the AAHSLD database must be fairly stable, and varied enough to accommodate a wide variety of needs. The data collected must be those that the reporting libraries themselves wish to use, both internally and externally. And the measures included must keep up with changes in information technology, in the health sciences, and in the health sciences center environment, and with health science library functions. However, the level of effort required to collect the data must be minimal. Data collection methods must be easy and explicit; the more direction and help that libraries get in collecting data, the more likely they are to do so uniformly.

The data to be included in the AAHSLD database and in the Annual Statistics should be determined by the audience's information needs. These needs need to be better articulated by the AAHSLD library community. The needs should be based not only on current library activities but future visions of what the AAHSLD library should be doing three years from now. The database and any resulting MIS system must be extremely flexible, to allow users to retrieve and analyze data to meet their particular needs.

We can identify many possible measures of use to AAHSLD libraries. The study team believes it is more important to consider the current questions and problems for which data are needed as well the long-term need for data imposed by new strategic directions, roles, and functions of the AAHSLD libraries. The question of roles and strategic directions is being addressed by the part of this study that is concerned with the development of vision statements.

The next phases of this study, in its treatment of measurement issues and the AAHSLD statistical system, should focus on:

- The identification of current and enduring problems, and important health sciences library functions, roles, and strategic directions, and THEN on the data needed to make decisions related to these strategic directions
- The development and validation of measures that focus on inputs, processes, outcomes, and linkages with service activities

- The assessment of methods used to collect the current data and the development of easy methods for collecting high-quality data
- The issue of which specific types of data should be collected for the AAHSLD data base and which should be collected for internal use by the library
- The design of the database and library MIS to provide those data in a flexible system that would allow libraries to construct their own data sets and analyses to meet local needs.

Within this framework, future phases of the project will need to integrate measurement, data management and MIS, and visions of library services into a comprehensive strategic planning process.

NOTES

1. Joanne G. Marshall, The Impact of Information Provided by the Hospital Libraries in the Rochester Area on Clinical Decision Making: Final Report. Faculty of Library and Information Science, University of Toronto, 1991; also reported in Robert J. Joynt, Joanne G. Marshall, and Lucretia W. McClure, "Financial Threats to Hospital Libraries" (Letter), Journal of the American Medical Association 266:9 (September 4, 1991) p. 1219-1220.

2. John Bryson, Strategic Planning for Public and Non-profit Organizations, San Francisco: Jossey-Bass, 1988, p. 5.

APPENDIX E

**SUMMARY AND ANALYSIS OF MEDICAL CENTER ADMINISTRATORS
FOCUS GROUP**

A Draft Report Prepared for the
AAHSLD Editorial Board

By
Carol A. Hert, Charles R. McClure, and Nancy A. Van House

For the Study

**A PLANNING, SERVICE ROLES, AND PERFORMANCE MEASURES
MANUAL FOR ACADEMIC HEALTH SCIENCE LIBRARIES**

November 18, 1991

PURPOSE OF THE REPORT

After the analysis of the initial focus groups with academic health science librarians was concluded it became clear that input from academic health science center administrators would be necessary in order to understand the planning issues facing academic health science librarians. A focus group of medical center administrators was held November 8, 1991 in Washington D.C. at the Washington Hilton Hotel in conjunction with the Association of American Medical Colleges conference. Four administrators were present. An additional administrator was interviewed separately, and the comments of this administrator are integrated into this summary report. Thus, the summary and recommendations are based on input from five individuals.

The views and opinions of administrators on a number of topics were solicited. These topics were:

- The current level of planning activities in the institution and the role of the library in those activities
- The perception of library performance on campus
- The ways in which the library justifies itself to the institution and the types of measures of quality and success which are appropriate
- The criteria used to identify appropriate reference comparisons
- The evolving visions and service roles for academic health science libraries
- Ways in which the library could become a major institutional contributor

This report presents a summary of the focus group and associated interview, specific issues which the study team identified through analysis of the data, and recommendations for continuing action.

EXECUTIVE SUMMARY

Participants in the focus group explored a number of topics. The key issues raised during the discussion were:

- Administrators are as concerned with better measures of library performance as librarians. Measurement needs to focus more on user needs and impacts on the institution.
- Comparative group comparisons are less important than outcome measures of library

performance for administrators.

- There are a number of dimensions of the institutional setting which impact planning activities.
- Administrators believe the library needs to become a more visible player in institutional planning.
- The library needs to present a strategic vision of the future but this vision needs to be developed in partnership with other stakeholders.

These issues present a number of areas for future action on the part of the study team. These areas were:

- The continuing exploration of institutional settings to determine those factors which are important from planning from both the administration and library views.
- The development of user-based outcome measures.
- The development of performance measures that assess the library's impact on a range of institutional activities.
- Incorporation in the planning manual of strategies and techniques for gaining and keeping involvement in institutional planning activities.
- Ongoing education of librarians in institutional planning activities.

Action in these areas will be considered in tasking for future phases of the project.

SUMMARY OF THE FOCUS GROUP

Library Involvement in Planning Activities

Participants first commented on the level of planning in their institution and library involvement in those activities. All participants cited the existence of ongoing planning activities at the institutional level. Several different types of organizational configurations were mentioned (e.g. stand-alone medical school, medical center existing in near proximity to other similar institutions, medical school integrated into a general university setting) and these configurations were indicated as important features of the planning environment for the institution. For example, the medical school which existed in close proximity to other medical centers was engaged in inter-institutional planning activities, while another participant stated that her medical school had to "stand on its own bottom," and was free-standing strategically and financially.

On the whole, whatever the organizational configuration, the library is generally not an active participant in institutional planning projects. One administrator commented that while there are now 9 committees involved primarily with strategic planning (in the areas of money, space, community service, etc.), the library was not included on any of them. The library did have representation on the information technology committee and there was a separate library committee as well. Another administrator said that was the situation at his institution as well, saying that the library committee itself was well attended and faculty are interested in the library but that the library is poorly represented in other planning activities. One of the reasons the library is not represented on planning committees in his institution is that there are no faculty members in the library

to serve on such committees. One administrator said that within her institution there were several different planning efforts and the library was considered in these efforts to the same extent as other departments.

The Perception of Library Performance at the Institution

The administrators held varying perceptions of the role of the library in the institution. One participant commented that the library thinks of itself as always being there so that it thinks it doesn't have to demonstrate its value. This comment was echoed by another participant who said that the library seems a dull place. It hasn't managed to articulate its need for institutional support and doesn't justify why money should be spent on it. A slightly less extreme perception came from another participant who said that the library is universally accepted as a good resource on campus and is seen as being in transition. However, the librarians and others in the institution seem unclear on what services, etc. the library should be providing. Another said the library was widely admired on campus.

How Does the Library Justify Itself to its Institution? What Types of Measures of Quality or Success Would be Appropriate?

Just as the librarians in the focus groups mentioned, administrators, too, struggle with appropriate means of determining the library's value to the institution. One administrator cited a case where the institution was trying to decide whether librarians should be on duty until 11:00 pm and couldn't determine what kind of arguments would be persuasive. At that institution the arguments that are frequently acceptable to the institutional administration are that the library cannot fall behind its competition and that acquisitions cannot fall because then the library could not guarantee that resources would be available when necessary. Another participant said the library used Annual Statistics data as arguments but that he didn't see those data as having much credibility.

When asked whether comparative data was important, the administrators had differing opinions. One administrator said that she bought the argument that the library had to keep up with the competition (particularly in the area of acquisitions) but that she wasn't sure whether the data were valid. Two administrators argued that comparative data on acquisitions was not important, that what was needed was a more user-based measure such as availability since given increasing networking ability it doesn't matter if the item is in the collection or not as long as it is accessible through the network. An important point brought out by the administrators was that they are aware that the library changes peer groups and comparisons presented based on the argument that is being made. This action tends to make them skeptical of the value of comparative data.

The discussion focussed on acquisitions for a moment and participant comments on the topic reinforced the perception that different medical centers have different "institutional cultures" which determine acquisitions patterns (and probably other library features) and therefore arguments which can be made to administrators. One participant commented that there were many duplicate subscriptions in the center (partially due to an abundance of funds earmarked for specific purposes or projects) and that no one would cancel a personal subscription but everyone still felt the library should have the copy of record. One participant described his institution as a confederation of fiefdoms with each department trying to act independently. Another participant said that at her smaller, less well funded institution, there is not that level of decentralization.

When asked how could you tell when you had a good library, participants had no good measure. One could tell when the library wasn't functioning properly when complaints were registered. At one institution, there was a 5% cut across the board and the library cut hours and subscriptions which

raised an incredible uproar. All participants agreed that complaints were what got their attention and affected their decisions regarding the library. One administrator commented that if they received complaints about the library they knew they had cut its budget too much. If the administrators don't hear anything, the library probably had the appropriate level of funding, and if they are saying good things, that means the library has too many resources. Another participant reminded the group that one has to be careful of complaints; change always generates complaints (e.g.; the closing of the card catalog) so complaints may not be a good measure of library performance.

There was agreement that better measures of library effectiveness needed to be developed. One participant cited the increasing demands on all departments to be responsive to institutional management needs and to be able to provide relevant and easily integrated information on performance. He felt that management units outside the library would develop such measures and statistical benchmarks for the library if it does not develop its own.

Administrators enumerated a number of measures and types of data which they would find persuasive. These were:

- Accessibility of information (not collection size)
- Ease of obtaining information from the library
- Quality of information available from the library judged in terms of what information is available in the larger universe
- Library responsiveness to clientele needs
- Library ability to anticipate clientele needs
- Number of people connected electronically to the library
- Correct answer rate (if a standard could be developed)
- Comparative anecdotal and testimonial data
- Time saved on the part of the physician
- Contribution to research
- Return on investment (what did the library provide against its costs?)

One administrator commented on the relationship between measures and library management information systems. Information derived from an MIS and from statistics should be able to demonstrate a return on the institution's investment of resources. The MIS needs to provide some kind of evaluation of available institutional information resources (including human resources). The administrator also thought the MIS should be designed to be flexible enough to evaluate various aspects of issues and problems including new issues and problems. Finally, he asked whether the library could build academic credibility by developing a model MIS and then assisting other departments to develop their own.

What Criteria are Used to Identify Appropriate Reference Comparisons?

Administrators pointed to a number of factors used to determine "like schools" for comparison purposes. One administrator commented that you generally knew what schools to compare to. Factors of importance in determining a comparison school that mentioned by participants were:

- Whether the institution was research intensive or teaching oriented
- Whether the comparison school competed with the institution for faculty or post-docs
- Whether the school was community based (relying on faculty in the community hospitals)
- Whether the school was part of a consortium
- Whether the school was public or private
- What was the school's mission (e.g., training primary care physicians or academic physicians)

- What other health delivery schools are affiliated
- Whether the institution was on a main university campus or not
- Urban or rural
- Reporting line for library

These factors add to those mentioned by academic health science librarians during other focus group.

What Are the Evolving Visions and Service Roles for Libraries?

The administrators were concerned that the library develop a more visionary stance within the institution. The administrators wanted to be excited by the library. Many of the visionary ideas suggested by the administrators included the move towards more electronic access to information. Some of the participants felt their library was trying to take a leadership role but others thought that the library was behind the rest of the institution in this area. One administrator thought the library should stop ordering materials and should just provide access. One person suggested that the library of the future should just be a switching computer. Another new service role mentioned by the administrators included increased library involvement in computerized courseware development along with ongoing work in computer literacy.

One administrator reacted negatively to his library's creation of a service marketing position within the library. He perceived this as trying to sell unwanted services rather than providing new services that are necessary and desired by users. Another administrator felt that it was a useful strategy to educate administrators, faculty, and students as to the positive benefits that can accrue to them if the institution places more resources in the library. The library should also get the attention of the people who control institutional resources.

One administrator cited a number of trends which are influencing the ways in which the library relates to the larger institutional setting. These trends were:

- Information is increasingly available in electronic formats.
- Faculty and staff need to re-tool in order to use electronic information effectively.
- The cost and amount of information continues to increase.
- Libraries will be forced to place increasing emphasis on access rather than ownership.
- Libraries will be challenged to find new and better ways to share resources and establish cooperative ventures.
- Libraries will be called upon to do more quality filtering to reduce the amount of information to that which is needed.
- Increasing specialization of health care researchers and providers and the information they generate may exert pressure for librarians to become more specialized, concentrating on the needs of specialized clientele.

The administrator felt these trends would result in a number of new ways in which the library could provide service to the institution. Among these ways were:

- Involvement in the selection of information sources appropriate to the institutional network
- Provision of assistance to faculty and students in re-tooling for new information technology
- Enhancement of the teaching and consultive roles of the library

One of the most important ways the library could serve the institution, according to this administrator, was through its involvement in institutional management processes. He felt that informed management

decisions will require increasing assistance in obtaining, analyzing, reducing, summarizing, and interpreting information. With the increasing need for academic health science centers to become more competitive, they may need to spend more money on libraries to obtain quality information in order to contain institutional costs.

What can the Library do to Become a Major Contributor to the Institution?

The concluding discussion focussed on the question of what the library could do to become a major contributor to the institution. Participant comments centered on the need for increasing involvement in computer initiatives on campus. One administrator said that the library had lost an opportunity by not being involved earlier in this realm. One administrator suggested that there needs to be a changed relationship of individuals and organizational units charged with bringing about the implementation and integration of technology with the library as an integral component of institutional information policy setting and infrastructure.

Library involvement in networking and computing initiatives needs to be guided by a strategic vision. All the administrators agreed that this was a vision that the entire institution (faculty, students, library, community) could work on together as a team. One participant pointed out that libraries needed to focus on student and faculty needs since they are the consumers.

Along with establishing a more visionary stance, the administrators also agree that the library needed to insert itself more aggressively into planning activities within the institution. The library needs to be an active participant in planning, choosing options, and decision making. One administrator pointed out that intra-institutional competition for resources will be increasing and resources will be allocated to those organizational units which have good plans and planning strategies. Therefore it behooves the library to focus attention on planning activities. As another administrator put it "Join the revolution, start planning and adapt. Effect a transition from the traditional library and let's create a vision together."

ISSUES RAISED

The focus group raised a number of important issues for the planning activities of academic health science libraries. These were:

- Administrators are as concerned with better measures of library performance as librarians. Measurement needs to focus more on user needs.
- Comparative group comparisons are less important than outcome measures of library performance for administrators.
- There are a number of dimensions of the institutional setting which impact planning activities.
- Administrators believe the library needs to become a more visible player in institutional planning.
- The library needs to present a strategic vision of the future but this vision needs to be developed in partnership with other institutional stakeholders.

Administrators are as concerned with better measures of library performance as librarians. They feel stymied by the lack of measures which will provide useful information for decision making.

The administrators felt that measures which were more user-based needed to be developed, that is, measures which determine whether the outcomes experienced by users are acceptable. They mentioned several measures which would be useful to them as administrators. These were:

- Accessibility of information (not collection size)
- Ease of obtaining information from the library
- Quality of information available from the library judged in terms of what information is available in the larger universe
- Library responsiveness to clientele needs
- Library ability to anticipate clientele needs
- Number of people connected electronically to the library
- Correct answer rate (if a standard could be developed)
- Comparative anecdotal and testimonial data
- Time saved on the part of the physician
- Contribution to research
- Return on investment (what did the library provide against its costs?)

These measures complement those mentioned by librarians in both the focus groups and the workshop.

Generally, the administrators felt that outcome measures are more valuable for decision making than comparative measures between libraries. They were aware that libraries frequently change the peer groups and the measures used in order to bolster particular arguments. This practice has led administrators to rely less heavily on such measures. Such measures also do not provide enough information for administrators to evaluate the library's value to the institution. Outcome measures need to be developed to provide better information for institutional decision makers.

As the project has developed, it has become increasingly clear that institutional setting plays a key role in determining the extent and success of library planning activities. The administrators mentioned the following dimensions of the setting which they felt affected the choice of peer groups and influenced decision making.

- Whether the institution was research intensive or teaching oriented
- Whether the comparison school competed with the institution for faculty or post-docs
- Whether the school was community based (relying on faculty in the community hospitals)
- Whether the school was part of a consortium
- Whether the school was public or private
- What was the school's mission (e.g., training primary care physicians or academic physicians)
- What other health delivery schools are affiliated
- Whether the institution was on a main university campus or not
- Urban or rural
- Reporting line for library

These dimensions need to be considered in future phases of the project along with dimensions which librarians indicated as being important.

Administrators seconded the librarian's perception that the library needs to be more actively involved in institutional planning activities. While they believed that the library needs to be more involved, they did not suggest that the administration should invite the library in, rather the library should be aggressive about getting involved. This may be difficult to accomplish given institutional barriers such as committees consisting only of faculty members when most library staff are not given

faculty status.

One possible foothold for the library in institutional planning may be in the joint development of visions for the library. The administrators felt the library needed a vision to shoot for and had a number of suggestions. What administrators wanted was to be involved in the vision development process. Joint development would help insure that the vision made library and institutional needs and could provide an entry into institutional planning activities on a broader scale.

FUTURE ACTION

The issues raised in this focus group suggest several areas for action on the part of the study team. These areas are:

- The continuing exploration of institutional settings to determine those factors which are important from planning from both the administration and library views.
- The development of user-based outcome measures.
- Incorporation in the planning manual of strategies and techniques for gaining and keeping involvement in institutional planning activities.
- The development of methods to establish peer group comparisons that are seen as credible by institutional administrators.
- Ongoing education of librarians in planning activities.

These areas will be considered in tasking for additional phases of the project.

As mentioned above, administrators added to the list of institutional setting dimensions which may be important in planning activities. The study team needs to explore whether other dimensions exist, and which are most important. These dimensions would need to be validated.

Findings from this focus group add to the already overwhelming evidence that performance measures, particularly outcome measures need to be developed. Administrators were particularly concerned that the measures focus on the needs of the user. User-based measures which are useful to decision making on the part of the library and the administration need to be developed and validated.

One of the clear points made by the administrators is that the library needs to be more involved institutionally but that they were not offering to assist the library in that area. If the library wants to be more involved it will have to actively seek that involvement. Findings from other focus groups suggested that library staff need help in identifying techniques to gain and maintain such participation. These techniques and strategies should be incorporated into the planning manual.

Another important area for future action is the development of methods for determining appropriate peer groups. Administrators are aware that peer groups are frequently chosen to cast the best light on library activities. Work needs to occur on what would allow peer group comparisons to become more credible evidence for institutional administrators.

Finally, ongoing education of AAHSLD librarians needs to occur. For the library to be successful, it will need better measures of its value to the institution, a clear vision, and increased involvement in institutional planning. The skills necessary to accomplish these tasks need to be developed through educational activities.

**PLANNING, SERVICE ROLES, PERFORMANCE MEASURES, AND
MIS
FOR ACADEMIC HEALTH SCIENCE LIBRARIES**

November 9, 1991, 9:00 AM - 4:00 PM
Omni Georgetown Hotel, Washington D.C.

Conducted By

Charles R. McClure, Nancy A. Van House, and Carol Hert
Information Management Consultant Services, Inc.
Manlius, NY 13104

Sponsored By

Association of Academic Health Sciences Library Directors

In preparation for this workshop, we would like you to review the following material. The discussion questions will be done at the workshop; you do not need to complete these now. We will explain the nature of the exercise in greater detail at the workshop. Also enclosed is an abstract describing this project.

Please remember to bring this handout with you to the workshop. THANKS!

VISION STATEMENT CRITIQUE EXERCISE

During the workshop, we will be exploring the utility of the following vision statements for academic health science libraries as well as asking you to develop your own. Before the workshop, we would like you to read over the enclosed vision statements, and consider the following questions for each statement:

1. Does the vision statement adequately represent a vision which is achievable for an academic health science library? Why or why not?
2. Is the vision one which you could imagine adopting in your library? Why or why not?
3. Are the library assumptions listed adequate for accomplishing the vision? Why or why not?

ELECTRONIC NETWORKED LIBRARY

Environmental Assumptions

There is continued rapid growth and technical developments in high-speed telecommunications. Costs for various types of computer and telecommunications services decreases over the next three years. Library users become increasingly sophisticated about the uses and applications of computers and remote access to information resources. The National Research and Education Network (NREN) is implemented, giving academic faculty and staff access to a wide range of information services and resources.

Example Library Goals

The Library serves as a link between the community and the electronic networked environment; it serves as an "electronic navigator" in directing users (both from their home and at the Library) to the expanse of remote information resources and services. The Library's own information resources are largely available in machine-readable form to networked users from throughout the network. The Library educates its community of users and administration about the benefits and importance of being "wired" to the networked environment.

Example Library Activities

There are electronic bulletin boards for the community to access as well as bulletin boards to inform Library staff of current activities. These bulletin boards and other Library information resources and services are available via remote access by anyone in the community with a computer and modem. The Library's online catalog is searchable remotely by users, reference services are provided electronically and remotely, and information and documents are transmitted to users electronically. Program/discussion groups are developed and moderated over the network by Library staff. Library staff access the network and communicate regularly with each other about a range of Library matters, services, and administrative concerns.

Library Assumptions

The Library and its branches are able to obtain appropriate computer equipment, establish and participate in local area networks (LANS) to communicate with each other, and to access regional and national electronic networks. The Library has staff able to plan and implement the use of the networks. Staff are trained in the uses and applications of the new technologies. Library buildings are re-organized to provide for both public and staff access to the computer/telecom workstations.

INFORMATION SUPPORT CENTER

Environmental Assumptions

The institution continues to look to the Library as the source of traditional Library resources and services. There is also an increasing demand from clientele for value-added services and for information management services.

Example Library Goals

Comprehensive information support services are given to a broad range of clientele (e.g. researchers, clinicians, faculty, allied health personnel and students). The Library strives to improve these services through the innovative use of technology. The Library facilitates the exchange of ideas between clientele. Library services and resources are promoted to the clientele and suggestions for new services solicited.

Example Library Activities

The research and educational information needs are supported as fully as possible through ready-reference service, in-depth consultation, and departmental and specialty programs. The Library develops information products, including knowledge and information databases and other packaged information. Library staff provide instruction and assistance in the identification of appropriate resources (through online catalogs, CD-ROM's, remote databases, etc.), in the use of resources, and in information management techniques (e.g. personal file management). If appropriate, this instruction is integrated into the formal course offerings of the institution. Self-paced instructional materials are available. Questions and other requests are received in person, over the telephone, and through electronic communications. Information and consultation services are delivered directly to Library clients using the latest computer and networking technologies. Consultation services include selective dissemination of information. Library staff work closely with individuals to assess their information needs and to locate, access, and synthesize potentially relevant materials.

Library Assumptions

The Library develops and maintains strong collections in areas of interest to the clientele. Adequate facilities to house the collection are available. Facilities for study, research, and teaching are available. All CD-ROM's, remote databases, and networks needed for instruction are available. Access to external resources is made possible through effective inter-Library loan service and electronic networking. Library staff is skilled in the provision of services of all types and thinks creatively about the extension of these services. Staff is trained in the latest technologies and equipped to provide instruction in their use.

INFORMATION RESOURCES MANAGER

Environmental Assumptions

There is continuing and increasing need for effective planning at the institutional level. Units of the institution are increasingly interconnected, necessitating more communication and involvement of all parties in institutional planning. Access to information resources, information management tools, and decision-making tools is increasing important to effective management.

Institutional resources of all types remain limited. This necessitates the reduction in duplicate acquisition of information resources and associated tools and well as the development of efficient methods of coordinating the process of acquiring and utilizing those resources.

Example Library Goals

The Library is an active participant in the management, planning, and evaluation activities of the institution. The Library coordinates the selection, purchase, installation, and maintenance of information resources in all formats and associated management tools for the institution as a whole. The Library provides training in the use of resources and tools.

Example Library Activities

Library staff is actively involved in the management, planning, and evaluation activities of the institution through their service on committees, task forces, and other planning bodies. The Library and Library staff provide information resources and expertise to facilitate these activities. Fast, accurate answers are provided in response to the information needs of administrators. Administrative information management tools (e.g. spreadsheets and MIS) are available for use. Instruction in the use of the tools is provided.

The Library coordinates the purchase of bibliographic materials in all formats and the selection, purchase, installation, and maintenance of management tools including word-processing, database management, and other information management software packages. The Library uses acquisitions and inventorying software to manage these functions. The Library subscribes to necessary and desired periodicals and utilizes sophisticated serials controls systems to provide routing and inventory functions. Information about bibliographic materials located throughout the institution is accessible through the Library's online catalog. Training is provided in the use of the resources.

Library Assumptions

The Library has sufficient space to store necessary information resources and well as work space for staff involved in acquisition, inventorying, and warehousing functions. Library staff is trained in the installation, maintenance, and use of information management hardware and software products. Library staff have expertise in the areas of resource selection, use and are able to train users. Facilities are equipped with the technology necessary to demonstrate and use information management tools.

The Library is able to obtain, maintain, and upgrade appropriate software and sufficient computer equipment to support the necessary tools. The Library has access to necessary information resources either through in-house availability, inter-Library loan services, and networking to external resources. The Library staff is trained in the use of the technology, management techniques, and the use of information resources. The Library and its staff is recognized as integral components of institutional decision-making processes.

EDUCATIONAL AND CURRICULUM SUPPORT CENTER**Environmental Assumptions**

The institution is increasingly involved in initiatives both in the area of medical informatics, research, and in the use of computers in the curriculum. The evolution of integrated information resources within the academic health science campus allows the Library to utilize its resources more directly in the teaching function. Moreover, academic departments increasingly realize that they cannot develop curriculum effectively without the integration of both traditional and electronic information resources—many of which are owned or could be accessed by the Library.

Example Library Goals

The Library provides access to instructional technology and computer-based curriculum materials. The Library is proactive in the design, selection, and application of instructional technology and computer-based curriculum materials. Library staff assist instructors in the use of these materials. The Library facilitates change in the curriculum (e.g. the move to problem-based instruction) through the provision of appropriate information resources and consultation services. The Library plays an active role in institutional medical informatics initiatives.

Example Library Activities

The Library provides audio-visuals, computer-based educational packages, and other educational technologies for use of site and for loan. It may be responsible for an instructional technologies lab and work with other instructors in the integration of such technology into the curriculum. The Library uses technology to make it possible for members to access educational technology products from remote locations. Assistance is provided in the selection, use, and development of tools.

The Library is an active partner in medical informatics initiatives within the institution, remaining abreast of the latest developments in the field and by providing access to and assistance with using related information resources. Library staff collaborates with faculty in the development of innovative educational technology and medical informatics products to support the missions of the institution.

Library Assumptions

Facilities and tools for development of educational technology are available. Facilities and equipment appropriate for use in developing medical informatics products are available. Technology is in place to support remote access and use of the collections. Library staff is able to maintain and upgrade necessary equipment. Library staff is skilled in the development of educational technology and medical informatics products. The Library remains abreast of advances in theory, practice, and technology in support of curriculum development. There is appropriate and sufficient space for consultation. Library staff is skilled in educational techniques and information services.

INFORMATION TECHNOLOGY INNOVATOR

Environmental Assumptions

The development of various information-handling technologies continues at an unprecedented pace. The cost for these technologies decreases. The Library is a central force on campus to maintain and exploit a range of information technologies. These technologies include computer, telecommunications, satellite, and other evolving communication technologies. The institution is interested in determining how these information technologies can be linked and applied to accomplishing various institutional goals.

Example Library Goals

The Library serves as a model and demonstration of the use of innovative information technology in the areas of information retrieval and access, information resource management, and administration. The Library remains abreast of the latest developments in information technology in these areas and implements those that are appropriate. The Library maintains a presence in regional and national organizations in order to facilitate the use and sharing of its expertise in information technology. Library staff performs related research.

Example Library Services

Currently operating systems in the areas of information retrieval and access, information resource management, and administration are in use in the Library and are able to be demonstrated to interested parties. These may include expert systems, CD-ROM databases, advanced user interfaces, management information systems, and acquisitions and inventorying systems. Library staff provides training in the use of available tools. Library staff evaluates the effectiveness of these systems and presents results of such studies at regional and national meetings. Research into ongoing improvement in design of such systems is undertaken.

Library Assumptions

Facilities are available to house necessary equipment and software. Classroom and seminar space is available to demonstrate and educate in the use of various technologies. There is sufficient space for staff to consult with interested parties about information technology needs. Library collections include the necessary software and reference manuals and documentation. Library staff is trained in information technology use. Library staff is capable of installing, maintaining, and upgrading equipment and software.

CLINICAL INFORMATION RESOURCE CENTER

Environmental Assumptions

The health science community increasingly turns to a clinical perspective on health care research and delivery. This perspective is one in which on-site learning and on-site information services delivery is essential. Out-patient services, emphasis on "wellness," and direct and regular interaction among (1) patients, (2) the medical care delivery units, and (3) the Library staff have been found to provide the best organization of resources for health care services.

Library Goals

The Library and its staff play a critical role in the clinical activities of the institution.

Library Activities

Library staff spend considerable time outside the physical setting of the Library and are involved directly in the support of various health care services. This support may take the form of on-site information delivery, providing immediate and direct access to global information resources, designing information services for unique clientele, or evaluating the effectiveness of current information services.

The health science clinicians on campus are aware of the range of information services support that the Library can provide. They have Library staff participate in program development, in work/strategy sessions, and in on-site delivery of health care services. In information resources/services training activities, Library staff work directly with the clinical staff and students.

Library Assumptions

Library staff is knowledgeable about program design, implementation, and evaluation. The Library has excellent relationships with the clinical programs on campus. Librarians are able to conduct needs assessments for the information services and resources that might be required by different clientele groups. The Library is able to support a team of mobile librarians who can work at various locations around campus as well as in the local community. The Library has networking capabilities to facilitate communication between the Library, clinical librarians, and others in the clinical programs.

**PLANNING, SERVICE ROLES, PERFORMANCE MEASURES, AND MIS
FOR ACADEMIC HEALTH SCIENCE LIBRARIES**

**November 9, 1991, 9:00 AM - 4:00 PM
Omni Georgetown Hotel, Washington D.C.**

**Conducted By
Charles R. McClure and Nancy A. Van House**

**Sponsored By
Association of Academic Health Sciences Library Directors**

Description and Objectives. The workshop will provide an overview of strategic planning, performance measures, service roles, and management information systems (MIS) for increasing organizational effectiveness in academic health science libraries. Specific objectives of the workshop include:

- Describe preliminary results from the AAHSLD funded study "A New Strategic Direction for the Annual Statistics: Development of A Planning, Service Roles, and Performance Measures Manual for Health Science Libraries."
- Introduce participants to the importance and use of planning, vision statements, performance measures, and MIS as a comprehensive management strategy.
- Consider possible planning strategies, academic health science performance measures, and explore new service roles for academic health science libraries.
- Conduct a number of group discussion sessions for participants to provide input to the study and to assess preliminary findings.

By the completion of the workshop, attendees will have a better understanding of the role and importance of strategic planning, performance measures, and management information systems for academic health science library management. Moreover, they will have offered perspectives and information that will direct future phases of the project.

Tentative Schedule:

8:30 - 9:00	Registration and Coffee
9:00 - 9:10	Welcome and Introduction to the Workshop
9:10 - 9:45	Overview of the AAHSLD Project and Key Issues in Academic Health Science Library Planning, Service Roles, Performance Measures, and Managing Data for Decision Making
9:45 - 10:40	Group Exercise and Discussion of Evolving Vision Statements and Service Roles in Academic Health Science Libraries
10:40 - 11:00	Break
11:00 - 11:15	Institutional Settings for Strategic Planning, Evaluation, and Data Management
11:15 - Noon	Group Exercise and Discussion of Institutional Settings and their Relationship to Library Strategic Planning
Noon - 1:00	Lunch
1:00 - 1:30	Developing Performance Measures <ul style="list-style-type: none">- traditional library performance measures- possible performance measures from the AAHSLD database- new performance measures for Academic Health Science Libraries- linking performance measures to service roles
1:30 - 2:30	Group Exercise and Discussion of Developing and Assessing Performance Measures for Vision Statements and Service Roles
2:30 - 2:45	Break
2:45 - 3:00	Managing Performance Measure and Strategic Planning Data
3:00 - 3:30	Demonstration of TMC Management Information System
3:30 - 3:45	Discussion of MIS Demonstration
3:45 - 4:00	Next Steps for Developing Academic Health Science Library Strategic Planning, Performance Measures, Services Roles, and MIS

GROUP EXERCISE: VISION STATEMENT CRITIQUE

Before the workshop, we asked you to review several possible vision statements for academic health science libraries and critique them by considering a number of questions: Did the vision statement adequately represent a vision which is achievable for an academic health science library? Was the vision one which you could imagine adopting in your library? Were the library assumptions listed adequate for accomplishing the vision? Were the environmental assumptions the relevant ones?

During this exercise, we would like you to consider as a group whether the vision statements are appropriate. Each group should hand in one summary page indicating group member thoughts about each statement. For each vision statement answer the following questions:

Does the vision statement adequately represent a vision which is achievable for an academic health science library? Why or why not?

Electronic Networked Library

Information Support Center

Information Resources Manager

Educational and Curriculum Support Center

Information Technology Innovator

Clinical Information Resource Center

GROUP EXERCISE: VISION STATEMENT DEVELOPMENT

A vision statement is a description of a possible future state or set of functions for an academic health science library. To develop a vision statement, you need to make explicit your assumptions about the future, envision a future state of the library in light of those assumptions specifying relevant goals and possible activities, and consider organizational goals and resources. Use the form below to revise one of the vision statements or to develop a new one for your library. Each group should hand in one vision statement to the instructors.

VISION TITLE:

Environmental Assumptions

Example Library Goals

Example Library Activities

Library Assumptions

Select one vision statement for which the group will develop performance measures in the afternoon session. _____

GROUP EXERCISE: ASSESSING INSTITUTIONAL SETTINGS: PART 1

Planning occurs in an institutional setting. For planning to be effective, planners need to assess the importance of institutional features. In the first part of this exercise, we would like you to develop a description of your institutional setting. Consider the following questions as you develop the description.

Institution Name _____

1. Who makes the top decisions in your organization?
2. What is their professional background?
3. What kinds of information about the library do they request?
4. What are the important institutional missions?
5. What is the importance of teaching, research, and patient care in the institution?
6. What are major strategic issues facing your organization? Facing the library?
7. What is the commitment to planning in the library? In the institution? Are you doing planning in specific areas? If so, which?
8. How knowledgeable about planning and management are people in the library? in the institution?

Your Library's Institutional Setting

Use the back of the page to describe the setting for your library in 3-5 sentences.

**PLANNING, SERVICE ROLES, PERFORMANCE MEASURES, AND MIS
FOR ACADEMIC HEALTH SCIENCE LIBRARIES
WORKSHOP EVALUATION FORM**

The organizers are interested in your evaluation of today's workshop. Please take the time to complete the following questionnaire. Leave it in the box at the end. Thank you.

1. How would you rate the workshop overall?

Excellant Good Fair Poor

2. What were the two best features of the workshop? Please explain.

3. What two features could have been improved? Please explain.

4. Which sections were most useful to you? (Please circle the best response.)

	Very Useful			Not Useful	
Overview of the AAHSLD project	5	4	3	2	1
Issues in planning, service roles, use of performance measures and managing data	5	4	3	2	1
Academic health science library service roles	5	4	3	2	1
Institutional settings for planning, evaluation, and data management	5	4	3	2	1
Developing performance measures	5	4	3	2	1
Managing performance measure and strategic planning data	5	4	3	2	1
Demonstration of TMC Management Information System	5	4	3	2	1

5. How would you rate the physical facilities?

Excellant Good Fair Poor

6. What additional educational follow-ups on these topics would you recommend?

7. Please use the back of the form for additional comments.

**Summary of PLANNING, SERVICE ROLES, PERFORMANCE MEASURES,
And MIS FOR ACADEMIC HEALTH SCIENCE LIBRARIES Workshop**

**A Draft Report Prepared for the
AAHSLD Editorial Board**

**By
Carol A. Hert, Charles R. McClure, and Nancy A. Van House**

For the Study

**A PLANNING, SERVICE ROLES, AND PERFORMANCE
MEASURES MANUAL FOR ACADEMIC HEALTH SCIENCE LIBRARIES**

November 18, 1991

PURPOSE OF THE REPORT

As part of this study, a workshop was held on November 9, 1991 at the Georgetown Omni Hotel in Washington, D.C. This workshop had several objectives. The primary objectives were:

- To increase awareness of the project on the part of the membership.
- To inform membership of the components of planning and focus attention on the planning process for academic health science libraries.

A secondary objective was to provide an opportunity for the study team to assess the extent to which previous data collection activities had contributed to the study team's understanding of the planning process for AAHSLD member libraries and to receive input from workshop participants which could be used to guide further efforts. Meeting this objective is critical to the development of a planning manual which will be useful to academic health science libraries.

This report presents a summary of the workshop and includes a preliminary analysis of the workshop evaluations, summary findings from each of the group exercises, as well as a discussion of issues which arose in the workshop and their implications for future data collection activities.

EXECUTIVE SUMMARY

Workshop evaluations indicated that the workshop met the set objectives. The AAHSLD membership was made aware of the project status and were informed about the components of the planning process and their interconnection. Additionally, the workshop allowed the study team an opportunity to present some preliminary findings and assess the extent to which the team understood the factors which impacted on planning in the member libraries.

The three group exercises provided attendees with an opportunity to interact and explore vision statement creation, institutional setting definition, and performance measure development. Key conclusions drawn by the study team after analysis of the group exercises are:

- The draft vision statements presented to workshop participants should be more visionary. Participants provided useful information for their refinement and raised some key questions

about the nature of the process.

- Participants were able to describe their unique institutional settings. A number of new dimensions of settings which need to be considered in the planning process were elicited. Several dimensions were considered very important to the planning process including reporting line of the library, whether the institution was public or private, the availability of resources, institutional priorities, and the clientele served.
- Participants were able to develop outcomes and performance measures linked to particular vision statements. There was some confusion about the difference between an output and an outcome measure.

These findings led the study team to some recommendations for further action. Areas for further action are:

- Continuing exploration of the linkages between institutional settings, vision statements, performance measures, and management information systems (MIS) in order to facilitate planning in AAHSLD member libraries.
- Refinement of the dimensions of institutional settings which affect planning activities.
- The development of a model of the vision statement creation and utilization process.
- The ongoing education of AAHSLD members about planning, performance measures, and MIS.

These recommendations for action will be included in the project tasking for future phases of the project.

WORKSHOP EVALUATIONS

83 of the 110 workshop participants completed an evaluation form at the conclusion of the workshop. The evaluation form (Attachment 1) asked participants to rate the workshop overall as well as comment on those activities which were most useful or which could be improved.

78 participants responded to the question asking for an overall rating of the workshop. On a scale of 4 (excellent) to 1 (poor), the mean rating was 3.16 indicating general satisfaction with the workshop.

When asked to comment on the best features of the workshop, respondents mentioned all components of the workshop including the small group discussions, the types of exercises, and the content of the sessions. Suggestions for improvement included changing the room and providing more breakout rooms, allowing longer time to report back from group discussions, changing group makeup for each exercise to allow increased interaction between participants, and providing more content on selected topics.

Participants were also asked to evaluate how useful the topics were to them. On a five point scale with 5 being most useful and 1 being least useful, the means for each topic were:

Overview of the AAHSLD project	3.8 (N=78)
Issues in planning, service roles, use of performance measures and managing data	4.4 (N=76)

Academic health science library service roles	3.9 (N=75)
Institutional settings for planning, evaluation, and data management	3.7 (N=78)
Developing performance measures	3.7 (N=78)
Managing performance measure and strategic planning data	3.9 (N=76)
Demonstration of the TMC MIS	3.8 (N=76)

These means indicate that the topics were generally useful to participants and suggest that the objectives of the workshop were met.

Respondents were also asked to suggest educational follow-ups to this workshop. It was suggested that opportunities (workshops or other activities) to provide additional information on the following topics be provided:

- Outcome measures
- Methods for assessing value of services
- How to collect data for new database
- Methods for using a strategic plan for institutional positioning
- How to develop performance measures and how to relate them to service roles
- Service role development
- The relationship of new measures to traditionally collected measures
- MIS development

Additional suggestions were:

- The presentation of the same type of program at MLA
- Similar regional workshops so that other staff could attend
- A workshop where participants could bring actual documents for consultation
- Provision of copies of the TMC MIS
- Once the manual is developed, a workshop on how to implement and use it
- A workshop on field survey methods
- A similar program for midlevel managers
- Ongoing status reports on the project (including perhaps another workshop next year)
- A summary of the workshop findings to be distributed to all participants

These suggestions indicate that the workshop stimulated creative thinking and they provide some useful directions for AAHSLD's ongoing educational activities.

Comments on the evaluation form reinforced the perception of the workshop leaders that the objectives were being met. As the workshop leaders observed and interacted with participants throughout the day, it was clear that serious consideration of the topics in relationship to each participant's home institution was occurring. The processes discussed during the workshop are complex ones, and throughout the workshop it was clear that this complexity was recognized by participants and that they actively sought to make sense of them in terms of their own institution.

WORKSHOP EXERCISES

There were three group exercises during the course of the workshop. Due to the large size of the group and a desire to allow for interaction between participants who may not have known each other, the workshop leaders assigned participants to 12 groups. These groups worked together throughout the

day. The three exercises which built on topics presented by the workshop leaders were the critique and development of vision statements, the assessment of institutional settings, and the development of performance measures.

VISION STATEMENT CRITIQUE AND DEVELOPMENT

Prior to the workshop, the study team had, in consultation with several academic health science librarians, developed a set of draft vision statements. A vision statement is a description of a possible future state or set of functions for an academic health science library. A primary purpose of the development of a vision statement is to define and describe a vision of what the library might be in the future. Such visions are useful for strategic planning, since they enable a library to identify which visions are feasible for the library as well as most beneficial for the library and its clientele and then allow the library to take appropriate steps to move towards the vision.

The goal of the workshop exercise (attachment 2) was to increase participant awareness of the role of vision statements in strategic planning and allow participants to practice creating a new vision statement or refining an existing one. Workshop participants were asked to briefly evaluate the draft set of visions and then work at modifying one or creating a new one.

General comments on the vision statements as a whole suggested that they were not visionary enough; many participants felt their library was already doing many of the activities included in the Example Library Activities sections. A number of groups also suggested that the visions needed to emphasize users, education, and research more than they did. A number of additional visions were also suggested. They were: state-wide or regional resource, archival center, quality filtering, research support and research initiator, and knowledge and information navigator.

Additional environmental and library assumptions were generated by the groups for particular vision statements. These assumptions provided valuable information to the study team about the current constraints for academic health science libraries which need to be considered in planning activities. The additional assumptions also pointed out quite clearly that each library faces its own set of institutional constraints and that vision statement development and implementation can only be successful when a library's specific institutional situation is understood.

Significant editorial comments on the statements were made as well. These comments are not reported here but should be taken into consideration in revisions of the statements. An important question relating to vision statement design was made by one group which wondered whether the statement should include just possible goals and activities or present highly specific and precise goals. This group also questioned the relationship between vision and mission statements. How closely related should they be? These questions suggest that the study team needs to focus future educational activities on vision and mission statement development activities.

Groups worked during the exercise on revising a vision statement or developing a new one. Five groups worked on revising the vision statement entitled "Information Resource Manager." A suggested name change was to Information Resources Leadership to suggest that the library played an active role in designing the "information architecture" as in developing institutional information policy. Additional activities which should be added included library participation in informing the community about resources, the management of electronic resources, and the library itself as an recognized institutional information resource.

Three groups worked on revision of the vision statement entitled "Educational and Curriculum Support Center." The comment was made that the vision as it now stands presents the library as

technical support rather than as an intellectual partner in educational activities. It was suggested that a more visionary role for the library would be, as one group put it, "as provider of leadership in the development, design, and approach to information literacy and knowledge management skills for lifelong learning and as a partner in problem-based learning initiatives." Additional activities included library staff involved in teaching activities and in the development of faculty teaching skills particularly in the area of knowledge management skills.

Two groups revised the vision statement entitled "Electronic Networked Library." An additional enhancement to the vision presented was to include the library's role as creator and developer of electronic information.

One group revised the statement entitled "Information Technology Innovator." To make the statement more visionary, the group felt it needed to capture the library's involvement in the development of information technology not just the demonstration of existing products. An important environmental assumption which was missing from the existing list was the ever increasing proportion of the library budget that automation activities consume.

One group revised the vision entitled "Information Support Center." The group felt the statement needed to be fleshed out presenting a more proactive picture of the library's involvement in institutional activities such as health care and information technology.

One group developed a new vision statement which they entitled "Knowledge Navigator." The vision focussed on the changing mode of distribution of information which increased networking capabilities. In this vision the library goals are to play an active role in helping users select from a broad array of resources, to collaborate with others in institution to provide gateways to information, to work closely with users to determine their needs, and to make decisions about budget and services based on these needs. Library assumptions included the existence of network connections, staff skills and ability to develop user friendly front ends to systems, to determine user needs, as well as to perform necessary training and promotional activities. Collection resources would also be reallocated to support networked information and infrastructure.

This exercise indicated to the study team the importance of the process of developing vision statements. It may not be possible to develop a set of possible visions which are applicable to all AAHSLD member libraries and which present visions which are "visionary enough." Workshop participants made it clear that institutional settings play a large role in what visions are truly visions for the library and not just refinements of existing service roles, and also in determining what visions are attainable or applicable in the institution. It is feasible however, to develop a model of the vision development process making it possible for an individual library to create and use their own vision statements in the library's planning activities.

INSTITUTIONAL SETTING EXERCISE

During the various focus groups held in conjunction with the project, it became clear to the study team that an understanding of the institutional environment in which an academic health science library resided was critical to an understanding of how strategic planning would be performed in that library. A number of factors were discussed by focus group participants and served as the background for the workshop institutional setting session and exercise.

The goal of the exercise was to create an awareness for each participant of the institutional factors which influenced his or her ability to perform planning functions. A second goal was to develop an understanding of which factors might have the largest impact on that planning effort. In the

exercise, participants first developed a brief description of their institutional setting after addressing a series of questions about the institution (attachment 3). The group exercise asked each group to discuss the similarities and differences between institutional settings and consider which were most important to planning efforts (attachment 4).

86 assessments of individual institutional settings were collected by the study team. Given time constraints, these have not been analyzed, but the study team believes that they will provide important information about the types of environments in which academic health science libraries reside and contribute to efforts to develop a typology of institutional settings which will be incorporated into the planning manual.

The group exercise did provide insight into some of the institutional factors participants considered important for planning. Factors mentioned were:

- The reporting line for the library
- The institutional culture
- Whether the institution was public or private
- Whether decision making was centralized or decentralized
- The background of top decision makers
- The level of available funding
- The source of funding (e.g., state, research, clinical)
- The degree of library independence from its administration
- The clientele served
- The strategic issues and priority of missions within the institution
- The age of the institution
- The commitment to planning
- Whether the institution has single or multiple programs
- The relationship between the hospital and the medical school
- Whether the institution had 2 or 4 year programs

This list extends that developed by the study team and provides additional factors which must be considered in institutional assessment and its associated impact on planning activities.

Participants also tried to rank these factors, with some difficulty. Three groups said that the institutional settings in the group were too diverse to come to a consensus. Other groups did develop rankings but generally there was not much overlap between the rankings. One factor, reporting lines did appear as one of the top three factors for 7 groups. Other factors also appeared on several ranking lists, resource availability (5), clientele served (3), whether the institution was public or private (3), and institutional priorities (3).

Groups also tried to develop several typical institutional settings that encompassed the individual settings of group members. Some groups took a matrix approach and listed the factors which were important and then suggested that there was an institutional setting for each cell of the matrix. Others listed brief descriptions of the settings themselves. Since these varied results are hard to synthesize and summarize, the answer of each group which explored the question is listed below.

Factors: Community based medical school as compared with 2 and 4 year programs
Single vs. multiple programs
Report to Dean or report to University library system

- Factors:** Public vs. private institution
Age of institution
- Factors:** Reporting line
Public vs. private
- Settings:** Reports to Medical Center, funded by Health Science Center, very little library
Information required
Large research library reporting to University library;
Dual reporting lines
- Settings:** Part of University library system
Private medical school
Separate medical school campus of a University library
- Settings:** Report to Dean
Report to University library
Mix of the first two
- Settings:** Public, multi-program schools
Private schools reporting to the Dean
Reporting to the University Library
- Settings:** Free standing medical institution
Medical institution as part of a larger academic institution
Libraries which support clinical activities in addition to research and education

The final part of the exercise had groups suggest strategies which might have a favorable impact on the institutional environment in which the libraries operated. These suggestions fell into several categories:

- Promotional strategies
 - develop a list of benefits and publicize them
- Demonstration strategies
 - demonstrate the cost effectiveness of planning
 - demonstrate that planning can produce additional revenue
 - demonstrate the library's effectiveness as planner
 - demonstrate that planning can further the goals of the institution
 - demonstrate that the library is a leader in institutional planning
 - demonstrate that the library contributes to HSC accreditation
- Involvement strategies
 - be involved in the institutional decision making process
 - get known formally and informally
 - start an in-house educational program and involve library staff in planning activities
 - involve library users in planning activities
 - target influential people and engage them in the process
 - communicate
- Institutional awareness strategies

gain access to curricular and research institutional information
learn to use and work within the institutional culture
understand economic realities and projections

- Other strategies
 - demythologize electronic media
 - use directed/project oriented/action planning
 - run pilot projects to see if goals can be achieved
 - use external consultants
 - identify successful planning efforts from other similar institutions and use as models

Several of these strategies were mentioned more than once. Many of them point to the need for increasing awareness of what drives the institution and also towards the need to develop measures which can be used to demonstrate the value of the library and its services.

PERFORMANCE MEASURE DEVELOPMENT EXERCISE

A third component of planning for academic health science libraries is that of measurement and the collection and analysis of data which can be used to evaluate the value of library services and indicate whether library goals have been met. The study team's experience, reinforced by findings from the focus groups, suggested that the development of performance measures linked to vision statements is one of the most appropriate ways academic health science libraries can demonstrate their value to their institutions. Therefore, the third exercise of the workshop focussed on developing performance measures.

The goal of the exercise was to give participants a sense of the difference between output and outcome measures, as well as to create an awareness of the process of linking measures to goals suggested by vision statements. In the exercise, participants developed measures for the vision statement they had analyzed earlier in the day, and considered sources of data for those measures (attachment 5). One of the major difficulties encountered by the groups was establishing the difference between an output measure and an outcome measure. By the end of the exercise, it appeared to workshop leaders that many of the group had come to understand the difference and had begun to develop performance measures in both categories.

Listed below are the outcomes and/or measures reported by participants which might determine whether a vision had been attained. The study team has not yet evaluated the utility of measures listed below. Some groups focussed on developing outcomes while others suggested actual measures. Where it was possible, measures are listed beneath the outcome they might indicate. The suggested measures are a useful step towards the development of a more comprehensive set of measures by the study team.

Information Resource Manager

Outcome: Library is seen as a player in information resource management

Library is key component in organizational structure
Number of times library is consulted on information resource management issues
Number of committees, etc. on which library staff participate
Percentage of participation on these committees
Number of initiatives undertaken (e.g. current awareness, quality filtering)

Outcome: Satisfaction with Service

Documents delivered

Rate of complaints

Percentage of administrative queries answered

Questions asked and answered (with a connection to the collections and the number of accesses)

Accreditation reports

Outcome: Timeliness of Service

Turnaround time

Outcome: Educational force in institution

Behavioral change as a result on information provided

Responses to evaluation of educational activities

Number of participants in educational activities

Orientation and educational program statistics

Computer searching statistics

Outcome: Library collection meets current and future needs

Holdings in specific areas

Number of subscriptions

Amount of money spent on collections

Outcome: Library has promoted or facilitated access to information

ILL statistics

Collection use statistics

Catalog use statistics

Computer search statistics

Number of clients connected to network

Percentage of users with access to a workstation

Gate count compared to network access to information

Percentage of possible users using services

Cost to circulate an item vs. cost to access network

Outcome: Library is perceived as a change agent

Existence of planning document that includes library as major player

Outcome: Campus information systems are connected

Number of types of academic health science information available at a single workstation

Outcome: Increased economy for institution

Amount of redundancy of resources at institution

Knowledge Navigator

Possible measures:

- Number of times the library is asked to teach about available information in courses**
- Number of end users to total user population**
- Number of gateway transactions**
- Number of repeat users of services**
- Number of documents requested**
- Number of people who ask library to serve as quality filter**

Education and Curriculum Support Center

Outcome: Library acknowledged as leader in curricular activities

- Proportion of times library services are included in grant proposals**
- Amount of library impact on decision making processes related to curriculum**
- Collaboration of library with faculty on instructional modules**
- Number of required and elective courses developed by library**
- Number of collaborative programs**
- Residency first choices as a result of library role in curriculum**
- The quality of student performance due to library services**
- Number of students involved in library developed courses**
- Percentage of institutional budget for library curricular support services**

Outcome: Library has required resources for curricular development

- Faculty satisfaction level with services**
- Percentage of faculty requests on hand at time of faculty request**
- Amount of use of instructional materials**
- Amount of use of curricular support center**

Outcome: Faculty change instructional behavior and incorporate new teaching techniques

- Number of courses with an information component**

Outcome: Teaching effectiveness is considered in promotion decisions

Outcome: Students are better educated

- Satisfaction of students in courses utilizing new teaching methods**
- Success of students as life-long learners**
- Residency placement**

Electronic Networked Library

Outcome: Systems available on the network are viewed as primary information resources

- Percentage and number of users on network**
- Amount and frequency of use of different systems on the network**
- Degree of success of interaction in satisfying an information need**

Number of new users of systems
Number of unlinked users
Amount of influence on patient care decision making
User satisfaction with services
Types of questions from users

Along with outcomes and measures, groups were asked to consider sources of data and data collection methods. Groups generated the following sources and/or techniques:

Ethnographic research
Critical incident methods
Cost-benefit analysis
Measurement of multiple year trends (especially expenditures)
User self-reports or testimonials
AAHSLD Annual Statistics
Longitudinal study of students
Information competency exams
Use of automated transaction logs
Before and after measures
Annual and departmental reports

The abundance of proposed measures and suggested techniques for data collection indicates that AAHSLD member libraries are interested in and aware of the need to demonstrate the value of the library to the institution in new ways. In fact, many are, collecting, or are ready to begin collecting data which could be used to develop performance measures.

MANAGEMENT INFORMATION SYSTEMS

The final session of the workshop was a demonstration of a library management information system. Damon Camille demonstrated the MIS that the Texas Medical Center has been developing for the last two years. He highlighted some of the functions and indicated sources of data including online spreadsheets, direct input of transactional data (e.g., ILL requests), and migration of data from the library's other automated systems.

A number of issues were raised by workshop participants during this demonstration. These were:

- What level of cost and time can a library devote to MIS development?
- Does the library have the technical staff necessary to develop an MIS?
- What types of data should be in the MIS? How can one assure the reliability of that data?
- What types of data should be in the AAHSLD database as opposed to the local MIS?
- Are library staff willing to use the system to record information and to use it to answer management questions?
- Is it feasible to take an existing MIS and import it into the local environment? What are the compatibility concerns?

These questions indicate a number of concerns that need to be addressed as the study team explores the utilization of MIS in the planning process. The study team will also need to move AAHSLD librarians beyond these questions to consider the linkages between the MIS and planning activities such as the development and utilization of performance measures, the assessment of institutional settings, and the measurement of progress towards library visions.

RECOMMENDATIONS FOR FUTURE ACTION

The workshop results suggest a number of areas for future action on the part of the study team. These are:

- Continuing exploration of the linkages between institutional settings, vision statements, performance measures, and management information systems (MIS) in order to facilitate planning in AAHSLD member libraries.
- Refinement of the dimensions of institutional settings which affect planning activities and the development of typologies of institutional settings.
- Better explication of the components that describe vision statements and the development of a model of the vision statement creation and utilization process.
- Refinement and testing of some of the performance measures suggested by participants.
- Consideration of the degree to which a "basic" turnkey MIS software program could be utilized by all or most AAHSLD libraries.
- Exploration of what data elements should be in the AAHSLD database as opposed to the MIS in individual libraries.
- The ongoing education of AAHSLD members in planning activities.

These suggestions for future action will be integrated into the tasking for the remainder of the project.

One of the areas in which further action is needed is in the exploration of linkages between vision statement development, institutional settings, and performance measures. Workshop participants were quite knowledgeable about several of the components of planning, but less clear on how all the pieces might fit together to create a strategic posture for the library within the institution. Given the current uncertain environment for academic health science libraries, it is critical that all planning elements work together in a synergistic fashion to improve the library's visibility and performance in the institution. The study team should concentrate efforts on investigating the nature of the linkages between missions, visions, institutional settings, and measurement in order to develop a planning manual that can truly facilitate planning in academic health science libraries.

Another area for future action is in refinement of the study team's understanding of the critical dimensions of institutional settings. Workshop participants suggested several key dimensions but these were not unanimously recognized by participants as being important, and while some groups did define 2-3 typical institutional settings, these settings were again not uniform across the groups. It seems clear that the study team needs to continue to work to tease out the dimensions most relevant to library planning activities in order to develop a typology of settings. One possible source of data is the individual institutional setting statements developed by workshop participants. Once the relevant dimensions are determined, they need to be combined to create a typology of institutional types. A

library could assess which institutional setting type fit best and then use the corresponding planning techniques, visions, and measures which applied.

As participants worked through the vision statement development exercise, it became clear that the draft statements needed to be more visionary, and in fact may have represented some existing academic health science libraries service roles. In addition, participants suggested that many of the environmental assumptions and library assumptions might be specific to a particular institutional setting. These observations as well as the number of editorial comments made about the format, structure, and level of detail of the statement led the study team to the conclusion that future efforts needed to move away from actual vision statement development towards the development of a process and model for creation and utilization of such visions. Additionally, the study team needs to determine the necessary components of vision statements; those components that make them understandable and useful to a library and its administration.

Another area for action is the validation of suggested performance measures and the development of additional ones. These measures need to be developed in light of action taken by the study team to develop a typology of institutional settings and possible visions since the measures serve as indicators of library value in relationship to its setting and the vision to be attained.

The study team also needs to explore the feasibility of the development of a "generic" MIS for AAHSLD member libraries. Is it possible to determine the types of data and reports which would be used by the majority of libraries for management purposes? Any efforts to develop an MIS need to take into account the AAHSLD database and the role it serves for the membership.

Finally, it is clear that additional educational opportunities need to be available for AAHSLD members. Comments on the workshop evaluation form suggest several areas for further activities as well as possible venues. It was apparent that some participants were less convinced than others about the importance of and need for strategic planning. As the study team continues its work exploring the areas indicated above, as well as needs addressed in other reports, it is clear that the membership needs to be apprised of this work both to build support for the project and its objectives and also to provide relevant information to improve planning activities in the libraries. Educational settings also provide valuable opportunities for the exchange of information, enabling the membership to help guide the project and provide their feedback to the study team.



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